Lackawanna County Commissioners REQUEST FOR PROPOSAL

Real Property Reassessment Project
RFP# 266-21-100

Issue Date: August 16, 2021

Response Date: 11:00AM September 23, 2021

Announcement

NOTICE IS HEREBY GIVEN that pursuant to a fair and open process, proposal submissions will be received by the Lackawanna County Board of Commissioners, on **Thursday September 23, 2021, until 11:00AM** for the Real Property Reassessment Project.

Vendors with interest in providing these services are invited to attend a Mandatory Pre- Proposal Conference on September 2, 2021, 10:00AM in the Commissioner' Conference Room 5th Floor Lackawanna County Government Center, 123 Wyoming Avenue, Scranton, PA 18503. **Masks are required to worn on all Lackawanna County properties.** The meeting is intended to provide clarification of this RFP, where needed, and to respond to all technical inquiries. To attend the Pre-Proposal Conference, please confirm attendance by emailing **wechslerj@lackawannacounty.org** by August 30, 2021, 4:00PM. All questions concerning these specifications shall be emailed to **wechslerj@lackawannacounty.org** prior to September 9, 2021. Answers shall be posted on the Lackawanna County Website.

Vendors desiring to provide reassessment services according to this RFP must deliver 4 (four) sealed copies of their proposal to Lackawanna County Chief of Staff, 123 Wyoming Avenue 6th Floor, Scranton, PA 18503 no later than September 23, 2021, 11:00AM. Vendors must also submit one electronic proposal to hartet@lackawannacounty.org no later than September 23,2021, 11:00AM. Proposals shall be marked with Project Name, RFP #, and Company Name. Proposals received after this specified time will not be considered by the County.

The County assumes no liability for the costs incurred by a Vendor in preparing its proposal for professional services in response to this RFP. The County reserves the right to reject any or all proposals. Only vendors who have attended the Pre-Bid Conference shall be allowed to submit proposals. Submitted proposal shall be good for 60 Days. The County reserves the right to request that submitted proposals be extended for a longer period.

No substantive changes will be allowed after the submission of the proposals. Interviews will be held for Vendors that submit proposals at the discretion of the County. Proposal clarification and explanation will be the primary purpose of the interview; therefore, Vendors are encouraged to have their prospective project directors actively participate in this process.

If the Project Administrator determines that, due to the fault of the Vendor, the project is not progressing satisfactorily on schedule, an additional twenty percent (20%) of the bill will be retained. The Project Administrator will provide the Vendor with written justification for the additional retainage and define an acceptable resolution to the situation. If the problem has been rectified to the satisfaction of the Project Administrator within thirty (30) calendar days, the twenty percent (20%) will be paid at that time. If the problem is not rectified within the thirty (30) day period, the Project Administrator will immediately determine whether the twenty percent (20%) will be retained until thirty (30) days after satisfactory completion of all terms of the contract; or, whether the County will exercise the option of having the work satisfactorily completed at its own expense and the cost thereof deducted from the retainage. The above percentages shall be finalized prior to contract award. In addition to the retainage provisions found in Section 8, a bid guaranty, a certified check, bank cashier's check, trust company treasurer's check, bid bond on the form provided and furnished with the Contract Documents, or other form of security permitted by applicable law in the amount of 10% of the Total Bid shall be submitted with each proposal as a guarantee that the bidder will execute the contract if awarded the same. Checks shall be made to the Treasurer of Lackawanna County.

Documentation and Information Required for Proposal Submission

| 1. Credit and Financial Reports | Page 18 |
|---|-------------|
| 2. Project Timetable | Page 26 |
| 3. Data Conversion | Page 34 |
| 4. Data Security | Page 61 |
| 5. Vendor Project Staffing and Organizational Chart | Page 62 |
| 6. Vendor Staff Charges | Page 63 |
| 7. Proposal PricingAppendix | A Section E |
| 8. Non-collusion Affidavit | Appendix J |

PROPOSAL PROCESS SCHEDULE

| Event | Date | Time |
|---|------------|----------|
| Issue RFP | 8/16/2021 | N/A |
| Notification of Attendance to Pre-Bid Conference | 8/30/2021 | 4;00PM |
| Pre-Bid Conference | 9/2/2021 | 10:00AM |
| Issue Pre-proposal Meeting Summary | 9/16/2021 | 4:00PM |
| Receipt of Sealed response to the RFP including bid amount | 9/23/2021 | 11:00 AM |
| Conduct Vendor Interviews and demonstrations (If necessary) (Tentative) | 10/23/2021 | N/A |
| Contract Award Date (Tentative) | 11/22/2021 | N/A |

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DEFINITIONS

The following terms are used throughout these specifications and shall have that meaning expressly indicated below:

"Assessed Value." The assessment placed on real property by the County assessment office upon which all real estate taxes shall be calculated.

"Act 319." See Pennsylvania Farmland and Forest Land Assessment Act of 1974.

"Act 515." See Covenants to Preserve Land Use – Property Tax Assessments.

"Agricultural Area Security Law." The act of June 30, 1981, P.L. 128, No. 43 (3 P.S. 901 et seq.).

"Arm's-Length Sale/Transaction." A sale in the open market between two unrelated parties, each of whom is reasonably knowledgeable of market conditions and under no undue pressure to buy or sell. (IAAO, Standard on Verification and Adjustment of Sales, November 2010).

"ASA." See Agricultural Area Security Law.

"Assessment Laws." Any of the following:

The Consolidated County Assessment Law (53 Pa.C.S. 8801 et seq.).

The General County Assessment Law (1933, P.L. 853, No. 155).

The Second-Class County Assessment Law (1939, P.L. 1199, No. 404), the Second-Class County Code (1953, P.L. 723, No. 230); and applicable provisions of a home rule charter and administrative code established by a home rule County.

An act related to Taxation; Board of Revision of Taxes in a County of the first class (1939, P.L. 1199, No. 404), and applicable provisions of a home rule charter and administrative code established by a home rule county/city.

The Third-Class City Code (11 Pa.C.S., Ch. 125, Subch. A) (relating to assessment of property for taxation).

"Assessors Certification Act." Act of April 16, 1992, P.L. 155, No. 28.

"Assessor." See Certified Pennsylvania Evaluator.

"Base Year." The year upon which real property market values are based for the most recent Countywide revision of assessment of real property or other prior year upon which the market value of all real property of the County is based for assessment purposes. Real property market values shall be equalized within the County and any changes by the board shall be expressed in terms of base-year values.

"Board." Any of the following:

"Board." As defined in the Consolidated County Assessment Law (53 Pa.C.S. Ch. 88), Section 8802 (relating to definitions).

The Board of Property Assessment, Appeals and Review in a County of the second class under the act of June 21, 1939 (P.L. 626, No. 294), referred to as the Second-Class County Assessment Law, or a similar body established by a home rule County.

The Board of Revision of Taxes and Appeals in under 11 (Cities) of the Pa.C.S., Ch. 125, Subch. A.

The Board of Revision of Taxes in a County of the first class under the act of June 27, 1939, (P.L. 1199, No. 404), relating to taxation.

"Certification Date." The statutory date by which formal real property valuations are certified by the county assessment office. In counties of the second-class A through eighth class, this date is November 15. See 53 Pa.C.S. § 8844 (f).

"Certified Pennsylvania Evaluator (CPE)." A person responsible for the valuation of real property for ad valorem taxation purposes who has satisfied the qualifications for certification as a Certified Pennsylvania Evaluator pursuant to the Assessors Certification Act and the Professional and Vocational Standards under Title 49 Pa. Code, Ch. 36, Subch. C (Certified Pennsylvania Evaluators).

"Clean and Green." See The Pennsylvania Farmland and Forest Land Assessment Act of 1974.

"Coefficient of Dispersion (COD)." The average deviation of a group of numbers from the median expressed as a percentage of the median. In ratio studies, the average percentage deviation from the median ratio. (IAAO, Standard on Ratio Studies, April 2013).

"Common Level Ratio (CLR)." The ratio of assessed value to current market value used generally in the County and published by the State Tax Equalization Board on or before July 1 of the year prior to the tax year on appeal before the Board under the act of June 27, 1996, P.L. 403, No. 58.

"Company." See Vendor.

"Computer-Assisted Mass Appraisal (CAMA)." A process that uses a system of integrated components and software tools necessary to support the appraisal of a universe of properties using mathematical models that represent the relationship between property value and supply/demand factors (IAAO, Standard on Ratio Studies, April 2013).

"Contract Administrator." The County official who represents the County in all legal and contractual matters regarding the reassessment project.

"Contract Monitor(s)." An independent third party hired by the County to review the services and products provided under the contract. An effective monitor must be thoroughly familiar with the contract, RFP and successful bid and may also have served as consultant in the development of the RFP or selection of the successful bidder. The Contract Monitor must stay in close contact with the project and review major tasks in a timely manner. (Modified definition based on IAAO, Standard on Contracting for Assessment Services, Section 5.5, December 2008).

"Cost Approach." One of the three approaches to value, the cost approach is based on the principal of substitution—that a rational, informed purchaser will pay no more for a property than the cost of building an

acceptable substitute with like utility. The cost approach seeks to determine the replacement cost new of an improvement less depreciation plus land value; it is the method of estimating the value of property by:

(a) estimating the cost of construction based on replacement or reproduction cost new or trended historic cost (often adjusted by a local multiplier), (b) subtracting depreciation, and (c) adding the estimated site value. The site value is most frequently determined by the sales comparison approach.

"Countywide Revision of Assessment." A change in the established predetermined ratio or revaluation of all real property within a County.

"Covenants to Preserve Land Use—Property Tax Assessments." The act of January 13, (1966) 1965, P.L. 1292, No. 515 (16 P.S. § 1191 et seq.).

"Crew Chief." The person(s) responsible for the recollection and/or field verification of data collected. The crew chief monitors and ensures the quality, consistency, and accuracy of all the data collected by data collectors. The crew chief must be a trained data collector and have a minimum of six months of prior experience as a data collector.

"Data Collector." An individual employed by a County or Vendor for the sole purpose of collecting real property characteristics.

"Data Edit." The process of examining recorded data to ensure that each element of data is reasonable and is consistent with others recorded for the same object such as a parcel of real estate (IAAO, Standard on Mass Appraisal of Real Property, April 2013).

"Data Mailer." A standardized report listing, enumerating, and describing specific property characteristics.

"Desktop Review." Digital imaging technology tools, recognized by the IAAO *Standard on Mass Appraisal of Real Property*, Section 3.3.5, July 1017, or the successor version, to supplement field reinspections with a computer-assisted office review.

"Established Predetermined Ratio (EPR)." The ratio of assessed value to market value established by the Board of County Commissioners or comparable governing body in a home rule County and uniformly applied in determining assessed value in any year.

"Farmstead Property Exclusion." See Homestead Property Exclusion Program Act.

"Field Review." The process by which a crew chief or other qualified individual reviews the data collection documents and revisits select properties to ensure quality, consistency and accuracy of data collected by data collectors. This is done by an exterior inspection from the public right-of-way or roadway. *See* 4.11.6 (Data Quality Control).

"Field Supervisor." See Crew Chief.

"Final Assessment Roll." A document containing property owner(s) name, mailing address, property location and uniform parcel identifier, or reference to the tax map, and taxable status, and real property assessment of all parcels in a County. *See* Certification Date.

"Final Reviewer." A CPE with experience and knowledge of valuation techniques employed on this project for the property categories for which the CPE will be responsible. The final reviewer will use a site visit and/or

Desktop review and CAMA tools to review data completeness and value uniformity. A final reviewer must have completed training as set forth in the contract. *See* 4.15 (Final Value Field Review).

"Final Value Field Review." The process of verifying the accuracy and uniformity of individual property values conducted by a final reviewer via a site visit field review and/or desk-top review. See 4.15 (Final Value Field Review).

"Geographic Information System (GIS)." (1) A database management system used to store, retrieve, manipulate, analyze, and display spatial information. (2) One type of computerized mapping system capable of integrating spatial data (land information) and attribute data among different layers on a base map. (IAAO Glossary for Property Appraisal and Assessment, Second Edition.)

"Homestead Property Exclusion Program Act." The act of May 5, 1998, P.L. 301, No. 50 (53 Pa.C.S. § 8581 et seq.).

"Hybrid Project." The County receives Vendor assistance with limited or specifically defined aspects of the reassessment.

"Improvement of Deteriorating Real Property or Areas Tax Exemption Act." The act of July 9, 1971, P.L. 206, No. 34 (72 P.S. § 4711-101 et seq.).

"Income Approach to Value." One of the three approaches to value, based on the concept that current value is the present worth of future benefits to be derived from the income produced by an asset over the remainder of its economic life. The income approach uses a capitalization rate to convert the anticipated income stream into an estimate of present worth. (IAAO Standard on Automated Valuation Models, September 2003.)

"International Association of Assessing Officers (IAAO)." A professional membership organization of government assessment officials and others interested in the administration of the property tax.

"Keystone Opportunity Zone, Keystone Opportunity Expansion Zone and Keystone Opportunity Improvement Zone Act." The act of October 6, 1998, P.L. 705, No. 2 (73 P.S. § 820.101 et seq.).

"KOZ." *See* Keystone Opportunity Zone, Keystone Opportunity Expansion Zone and Keystone Opportunity Improvement Zone Act.

"KOEZ." See Keystone Opportunity Zone, Keystone Opportunity Expansion Zone and Keystone Opportunity Improvement Zone Act.

"KOIZ." See Keystone Opportunity Zone, Keystone Opportunity Expansion Zone and Keystone Opportunity Improvement Zone Act.

"LERTA." See Local Economic Revitalization Tax Assistance Act.

"Local Economic Revitalization Tax Assistance Act." The act of December 1, 1977, P.L. 237, No. 76 (72 P.S. § 4722 et seq.).

"Market Area." A geographic area, typically encompassing a group of neighborhoods, defined on the basis that the properties within its boundaries are subject to similar economic forces and supply and demand factors.

A separate valuation model is often developed for each market area. Smaller or midsized jurisdictions may constitute a single market area.

"Market Value." The price in a competitive market which a purchaser, willing but not obligated to buy, would pay an owner, willing but not obligated to sell, taking into consideration all the legal uses to which the property can be adapted and might be reasonably applied. [Pennsylvania appellate courts have defined market value. See Buhl Foundation v. Board of Property Assessment, Appeals and Review of Allegheny County, 407 Pa. 567, 180 A.2d 900 (1962); U.S. Steel Corp. v. Board of Assessment and Revision of Taxes of Bucks County, 422 Pa. 463, 223 A.2d 92 (1966).]

"Neighborhood." (1) The local environment of a subject property that has a direct and immediate effect on value. (2) A geographic area (in which there are typically fewer than several thousand properties) defined for some useful purpose, such as to ensure for later multiple regression modeling that the properties are relatively homogeneous and share important locational characteristics. (IAAO Standard on Mass Appraisal of Real Property, April 2013).

"New Home Construction Local Tax Abatement Act." The act of December 17, 1986, P.L. 693, No. 202 (72 P.S. § 4754-1 et seq.).

"Pennsylvania Farmland and Forest Land Assessment Act of 1974." The act of December 19, 1974, P.L. 973, No. 319 (72 P.S. § 5490.1 et seq.).

"Orthophotography." An orthophoto, orthophotograph or orthoimage, also known as "ortho," is an aerial photograph geometrically corrected ("orthorectified") such that the scale is uniform: the photo has the same lack of distortion as a map. Unlike an uncorrected aerial photograph, an orthophotograph can be used to measure true distances because it is an accurate representation of the Earth's surface, having been adjusted for topographic relief, lens distortion, and camera tilt.

"Oblique Aerial Photography." Photographic images taken from an aircraft where the camera direction is at an angle to the ground beneath.

"PRB." (Coefficient of price-related bias.) An index of price -related bias obtained by regressing percentage deviations from the median ratio on percentage changes in a value proxy, which is obtained by giving equal weight to assessments and sales prices to minimize measurement biases.

"PRD." (Price-Related Differential). The mean divided by the weighted mean. The statistic has a slight bias upward. Price-related differentials above 1.03 tend to indicate assessment regressively; price-related differentials below 0.98 tend to indicate assessment progressivity. (IAAO, Standard on Ratio Studies, April 2013.)

"Parcel." A separate, tax map-designated piece or portion of all real property, taxable or nontaxable, or eligible for preferential assessments.

"Preferential Assessments." The total use value of land qualifying for assessment under the Pennsylvania Farmland and Forest Land Assessment Act of 1974 (commonly referred to as the Clean and Green Act, Act 319).

"Preliminary Assessment Roll." A roll of assessed values that are subject to appeal by a property owner before the Board. This roll becomes final upon certification by the county assessment office.

"Project Administrator." The individual designated by the County who is responsible for overall project management and analysis, and direct project coordination. This individual represents the County in all project administration matters.

"Property Record Card including 'ecard'." A document, hard paper copy or electronic, detailing basic real property information and property improvement characteristics.

"Project Director." The Vendor staff member who will be responsible for Vendor project management and coordination of all Vendor activities, and who will represent the Vendor in all contracts and/or project administrative matters.

"RFP." This request for proposal which contains specifications for the contractual services phase of the County's reassessment project and should be attached to the final contract for reference. The final contract serves as the master/primary contract work statement, and the basis for resolving disputes.

"Ratio Study." A study of the relationship between assessed values and market values. Indicators of market values may be either sales (sales ratio study) or independent "expert" appraisals (appraisal ratio study) (IAAO, Standard on Ratio Studies, April 2013).

"Reassessment." The mass appraisal of all property within a County. Also called a revaluation or reappraisal. (IAAO, Standard on Mass Appraisal of Real Property, April 2013, p. 21.)

"Sales Comparison Approach." – One of the three approaches to value, the sales comparison approach estimates a property's value (or some other characteristic, such as its depreciation) by reference to comparable sales. Also known as the Comparable Sales Approach or Market Approach. (IAAO Standard on Automated Valuation Models, September 2003.) [For applications of the Sales Comparison Approach, see IAAO Standard on Mass Appraisal of Real Property, Section 4.3, April 2013, or successor version.]

"Turnkey Project." The Vendor delivers a completed reassessment project to the County in an agreed upon timeframe. (IAAO *Glossary for Property Appraisal and Assessment*, Second Edition.)

"Uniform Standards of Professional Appraisal Practice (USPAP)." The purpose of the USPAP is to promote and maintain a high level of public trust in appraisal practice by establishing requirements for appraisers. It is essential that appraisers develop and communicate their analysis, opinions, and conclusions to intended users of their services in a manner that is meaningful and not misleading. The Appraisal Standards Board (ASB) promulgates USPAP for both appraisers and users of appraisal services. The ASB is a Board established by The Appraisal Foundation, Authorized by Congress as the Source of Appraisal Standards and Appraiser Qualifications.

"Valuation." Developing and reviewing a new determination of market value for each parcel based on current data for the County's identified base year of valuation by the appropriate use of one or more of the accepted three approaches to value (cost, sales comparison, and income).

"Valuation Date." All real property is valued as of this date. In Pennsylvania, also known as the base year date.

"Value Delivery." The contractual date(s) by which real property valuations are delivered by the Vendor to the Board/County.

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"Vendor." The qualified company that enters into an agreement with the County to provide the professional contract services described in these specifications.

"Work file." Documentation necessary to support an assessor's analyses, opinions, and conclusions.

SECTION 1 – INTRODUCTION

The Commissioners of **Lackawanna County** have voted to proceed with publication of a Request For Proposal to identify capable vendors to provide a Countywide Property Tax Reassessment.

This document is a request for proposal to accomplish a turnkey reassessment project, and the implementation of related computerized valuation, and tax administration systems.

The County intends to solicit proposals from Vendors that are capable of undertaking and successfully completing a reassessment of approximately **104,000** parcels of real property over a **36-month** period, and conducting such reassessment in conformance with applicable statutes, regulations, and professional standards. The County intends to select a Vendor that has a successful history of undertaking and completing real property reassessment projects.

A mandatory Pre-Bid Conference will be held on September 2, 2021, 10:00AM, Lackawanna County Government Center, 123 Wyoming Avenue 5th Floor, Scranton, PA 18505. Only vendors who attend the Pre-Bid Conference shall be allowed to submit proposals. Masks are required. Reservations are required to attend the Pre-Bid Conference. Requests for attendance must be submitted via email to wechsleri@lackawannacounty.org by August 30, 2021, 4:00PM.

The Vendor must have undertaken and completed real property assessment projects of which any one such project must have totaled over **50,000** parcels. The Vendor must have experienced personnel on its permanent staff payroll who possesses direct experience managing real property reassessment projects and who have the skills and experience to undertake major public information and personnel training programs. Pursuant to Pennsylvania statute, any person employed by a revaluation company who is directly responsible for the valuation of real property shall have met the educational requirements set forth in the Assessor's Certification Act or successfully completed educational courses equal to the minimum qualifications established by the State Board of Certified Real Estate Appraisers. Failure to meet these requirements will prohibit that person from determining the value of real property in this Commonwealth. Vendors should be aware of legislative changes that will require revaluation company personnel who are directly responsible for the valuation of real property in the Commonwealth to be licensed as a CPE by the State Board of Certified Real Estate Appraisers. See Senate 832 and House Bill 1594 of the 2017-2018 legislative session of the Pennsylvania General Assembly.

Supplemental technical experience information, relating only to real property reassessment projects, is required in the proposal. Such information shall include full identification of the contracting parties, number of parcels, and dates and duration of contracts. The Vendor is required to submit in its proposal a complete client list of all real property related projects with which it has been associated over the past five years. A contact person and telephone number shall be provided for each project listed.

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Every proposal shall include: (1) a current credit report or DUNS Number, and (2) the most recent audited financial report of the Vendor, and further describe in detail, annual business revenues. Financial data will be treated confidentially in accordance with the act of February 14, 2008 (P.L. 6, No. 3), known as the Right-to-Know Law.

This RFP contains the minimum specifications for the project. Any exceptions must be clearly noted and explained. In no event does this preclude a Vendor from offering goods and/or services above and beyond those specified in the RFP.

Vendors desiring to provide reassessment services according to these specifications must deliver 4 (four) sealed copies of their proposal to Lackawanna County Chief of Staff, 123 Wyoming Avenue 6th Floor, Scranton, PA 18503 no later than September 23, 2021, 11:00AM. Vendors must also submit one electronic proposal to hartet@lackawannacounty.org no later than September 23,2021, 11:00AM. Proposals received after this specified time will not be considered by the County.

All responses to the RFP will be in compliance with the *Uniform Standards of Professional Appraisal Practice* developed by the Appraisal Foundation.

The successful completion of this project depends on the cooperation of several participants and their ability to successfully complete their assigned tasks as required by the RFP and subsequent contract. Following in this RFP are the major responsibilities that must be performed by each.

Lackawanna County Employees shall only be required to supply oversight to the successful vendor. Only as needed, County employee may perform actual evaluations for the successful vendor.

SECTION 2 – COUNTY PROFILE

- 1. Lackawanna County is headquartered at 123 Wyoming Avenue, Scranton, PA 18503
- 2. Lackawanna County is a Class 3 County
- 3. County Population 210,793
- 4. Lackawanna County's geographic area covers 458 square miles
- 5. There is no unique county information to affect this RFP
- 6. The Reassessment of Lackawanna County is required because the last reassessment was completed over fifty years ago
- 7. Lackawanna County's last year of a reassessment was 1968.
- 8. There are 40 municipalities in Lackawanna County
- 9. There are 12 school districts in Lackawanna County
- 10. Number of Parcels (Type Quantity):
 - a. Residential 87303
 - b. Agricultural 853
 - c. Clean and Green 182
 - d. Commercial 4214
 - e. Industrial 255
 - f. Vacant land: Quantity not available
 - g. Park and recreation areas Quantity not available
 - h. Public utilities 323
 - i. Exempt: Quantity not available
 - j. Mobile homes: Quantity not available
 - k. Mineral rights: Not Applicable
- 11. The base year for assessment total of all real property is 1968.
- 12. Established predetermined ratio 100%
- 13. Current base year 1968
- 14. Lackawanna County does not currently possess or operate a CAMA system
- 15. The date of the County's most recent data collection effort 2010.
- 16. A fly over was completed in 2010 to capture date of any available images
- 17. Lackawanna County currently operates a ESRI GIS system,

SECTION 3 - COUNTY RESPONSIBILITIES

3.1 Project Management Team

| | oject Administrator will have ultimate project responsibility. The Administrator will provide general on throughout the project and timely resolution of problems in consultation with the following. |
|-------------------|---|
| | Contract Administrator |
| | County Reassessment Committee including but not limited to: |
| | Information technology representative(s) |
| | o Commissioner or designee |
| | Director of Assessment or Chief Assessor |
| | o County public relations officer |
| | o Contract Monitor if applicable |
| | GIS/mapping representative |
| | Agriculture community representative |
| | Business community representative (Chamber of Commerce) |
| | Legal community/Bar Association representative |
| | o Appraiser and/or REALTOR©. |
| A week issued. | cly minimum of project hours for the Project Administrator will be established prior to any contract being |
| 3.2 D | ata Manager – Information Technology Representative |
| | unty will provide a person to act as data manager who will work with the Vendor, be trained by the r, and ultimately be responsible for file control and data management. |
| 3.3 Di | rector of Assessment, Chief Assessor (or designee) Participation |
| This in | dividual will: |
| | Be completely involved throughout this project. |

□ Participate in all informational meetings and attend training sessions.

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| Provide the Vendor with "local knowledge," participate in data element selection and editing, field verification, value analysis, field review and informal review meetings. |
|---|
| Review file maintenance corrections and the collection and verification of data including but not limited to new construction, building permits, sales, appealed properties, taxpayer requests and demolitions. |
| Be responsible for updating all abatements based on new market values established by the Vendor compared to the previous market values. |
| Be available to assist the Vendor during the following. |
| o Project start up |
| o Data collection |
| o Sales file verification |
| Valuation testing/production |
| o Field review |

3.4 Staff Involvement

o Informal review meetings

The County will provide appropriate staff, in addition to the Director of Assessment/Chief Assessor, to assist the project Vendor throughout the duration of the project. Staff shall include but limited to (2) Mapper/Title Search, (1) IT Conversant Staffer, (1) CPE Assessor, and (1) Input GIS Clerk.

3.5 Clerical Function(s)

The County will perform the following clerical function(s) for the duration of the contract. For example, the functions may include reading deeds, and maintaining property splits, transfers and combinations on tax maps and property records throughout the project.

3.6 Space and Equipment

Prior to the award of a contract the Vendor and the County shall agree on the location of designated office space. The location will include: (1) storage space; (2) training areas; (3) site(s) for informal reviews; and (4) adequate furnishings, at no charge to the Vendor, for all required activities throughout the life of the project. At a minimum, access to this space is available between the hours of **8am** to **5PM**, **5** days a week. This availability is subject to mutually agreed change. Parking fees for vendor employees shall not be the responsibility of Lackawanna County.

The Vendor is responsible for providing its own telephone service, including installation and web service, including activation in consultation with the County's contract administrator and/or the Project Management Team (see above). Telephone service includes but is not limited to daily use office service and the bank of telephones (staffed by Vendor representatives) needed for public/property owner inquiries. In the event mobile/cellular data collection devices are used in the field, all associated costs are the responsibility of the Vendor. The Vendor must provide its own equipment; modems, printers, computers, mobile data collection devices, etc. The County may be able to assist the vendor with equipment if does not add additional cost to County budget or cause inefficiencies in other departments.

3.7 Documentation

The County will provide timely access to all current assessment roll, tax map, jurisdictional information, deeds, wetland maps, zoning maps, zoning ordinances, special district maps, building permits, GIS data/digital images, aerial imagery and building sketches. Information will be provided in digital format, if available, from the County.

Within, **fourteen (14)** days of project start up, the Vendor and the Project Administrator or designee will meet and determine the time frame and procedures for providing the Vendor with:

| Current assessment and GIS data. |
|---|
| Assessment roll changes. |
| Identification of new construction and demolitions. |
| Building permits. |
| Sales validation documentation. |
| Identification of exemptions, abatements, and exclusions. |
| Other pertinent information as determined by County and Vendor. |

At this meeting, the Vendor and the County will establish written procedures for allowing the Vendor to have access to the inventory/assessment system and records. *See* Section 4.7 (Data Conversion).

3.8 Property Record Cards

The County will provide existing property record cards, whether the cards are hard copy or electronic; if electronic, access will be made available. Any duplication or printing of existing property record card is at the expense of the Vendor. If required, the County shall supply the property record cards, it shall ensure via quality control that existing property record descriptions, i.e., property characteristics and sketch are not simply duplicated to the new property card being used for reassessment purposes. Each building shall be physically inspected and measured if the project is less than full measure and list.

3.9 Reconciliation of New Construction, Mapping, File Maintenance during Term of Contract

The County shall furnish to the Vendor a hard or electronic copy new construction/file maintenance report on a timely periodic basis. This report shall include a listing by municipality of the parcel identification number, property land use, and current base year assessed value, as well as all parcels for which values have been revised by the County for new construction, demolition, catastrophic loss, or mapping subdivision /consolidation/correction. The County shall also advise the Vendor of enrollments in Act 319 "Clean and Green," Act 43 "Agricultural Area Security" Programs, Act 515 of 1965 covenants to preserve land use, tax status changes, and homestead/farmstead changes.

The Vendor and the County shall provide qualified personnel to coordinate and reconcile all new construction and maintenance activity during the project.

3.10 GIS Capacity and Availability

The County will provide to the Vendor all County-available GIS data and aerial imagery to assist the Vendor in the location and valuation of all real property.

GIS Data for Reassessment

| A. | GIS | data layers that are the most important to have or develop for a reassessment project. |
|----|-----|--|
| | | Digital parcel layer created with greatest feasible positional accuracy. |
| | | Street centerlines with address ranges and zip codes and/or municipal designations. |
| | | Orthogonal or "top-down" imagery that meets a mapping standard such as the USGS National Map Accuracy Standard or the ASPRS Positional Accuracy Standards. |

| В. | GIS | data layers that are useful to have or develop for a reassessment project. |
|---------|------|---|
| | | Site Address points |
| | | Structure points or polygons |
| | | Oblique or "birds' eye" imagery |
| | | Street level imagery |
| GIS So | ftwa | are for Reassessment |
| A. | | e following should be considered when selecting GIS or reassessment software with a GIS mponent. |
| | | To reduce development costs, select a Software as a Service (SaaS) or a Commercial off the Shelf (COTS) product. |
| | | Seek to avoid proprietary data formats that are not easily converted to or read by other platforms to preserve flexibility in the future. |
| В. | | nsider whether there is an option that will provide field editing software which will allow assessment staff to: |
| | | Update CAMA and GIS field values. |
| | | Update photos. |
| | | Provide access to both the GIS and CAMA databases. |
| Prior t | o av | ward, The Vendor and project management team shall discuss GIS software requirements. |
| 3.11 | Soft | ware and Hardware Requirements |

3.12 Payments to Vendors

Payments shall be made promptly in accordance with Section 8 (Payment Schedule and Penalty).

3.13 Contract Monitoring

SECTION 4 - PROJECT REQUIREMENTS/VENDOR RESPONSIBILITIES

4.1 The Vendor shall do and perform the following work.

| properties in the County. |
|--|
| Appraise the land, sites, buildings, and improvements of all commercial properties in the County. |
| Appraise the land, sites, buildings, and improvement of all industrial properties in the County. |
| Appraise the land, sites, buildings, and improvements of all public utility properties in the County. |
| Determine a market value and a use value for all parcels enrolled in Clean and Green and potentially eligible for Clean and Green (noncommercial properties ten (10) or more acres in size). The use value shall be calculated in accordance with Act 319, Pennsylvania Farmland and Forest Land Assessment Act of 1974. Clean and Green values are subject to change upon application and approval. |
| Appraise the land, sites, and buildings of all tax exempt and immune from taxation properties in the County. |
| Appraise severed mineral rights in the County. |
| Provide digitized property images of parcels. Pictures of the front, rear, and garages. In addition, any other outside building greater than 100sf shall also be photographed. Integrate parcel images with the Computer Automated Mass Appraisal (CAMA) system. |
| Provide CAMA systems software and associated licenses, installation, and training, if applicable. |
| Provide a tax administration system and associated consultation, through the combined efforts of the Vendor and the County's assessment and information technology staff, if applicable. |

This list may be decreased or expanded by the County

In connection with the appraisal of the properties outline above, the Vendor shall perform such services hereinafter described in the manner and under the terms and conditions set forth below.

4.2 Project Management

The Vendor is responsible for providing project director and professional personnel capable of successfully accomplishing their responsibilities as defined in this RFP. It is desired that the Vendor Project Director have a minimum of 5 years' experience as a county wide reassessment project director. It is further desired that Vendor CPE full time staff have a minimum of 2 years' experience working with countywide reassessment project. The Vendor is responsible for performing all project related clerical function(s) not specified as a County responsibility. See Section 3.5 (Clerical Functions).

4.3 Project Timetable (Vendor must complete with proposal submission)

The following is a proposed schedule to be completed by the Vendor. The start date will be provided by the County along with an end date. The "end" date will be a date by which all new value notices are delivered, all reassessment appeals are heard, and new values are certified to all taxing authorities.

Any prospective Vendor should discuss in detail continued support to the County and any associated cost beyond the contract end date. See Section 6.2 (Vendor Staff Charges Outside of this Agreement).

| RFP SECTION | PROJECT TIMETABLE | START DATE | FINISH DATE |
|---------------|--|---------------|----------------|
| 4.3 | Project Timetable: Starts at Contract Signing and ends with Final Assessment Roll. | | |
| 4.5 | Public Information Program | | |
| 4.11.10 | Photography/Image Option | | |
| 4.6.1 | Data Collection Training | | |
| 3.7, 3.8, 4,7 | Documentation/Property Record Cards/Data Conversion | | |
| 4.6 | Local staff has been fully trained in all phases of the project completed to date. | | |
| Appendix B | Assessor's Sign Off Document #1 | | |
| 4.11 | Subject Inventory Data Collection | | |
| 4.11.3 | File Creation and Maintenance | | |
| 4.12 | Sales Inventory Collection and File Creation | | |
| 3.9, 4.11.3 | Collection of New Construction (clean-up data collection) | | |

| RFP SECTION | PROJECT TIMETABLE | START DATE | FINISH DATE |
|-----------------------|--|---------------|----------------|
| 4.6 | Local staff has been fully trained in all phases of the project completed to date. | | |
| Appendix B | Assessor's Sign Off Document #2 | | |
| 4.11.9, 4.18 | Data Mailer | | |
| 4.11.9, 4.18, 4.22 | Production in Response to Data Mailer | | |
| 4.13 | Data Editing | | |
| 4.11.9.1, 4.14.6 | Acquisition of Market Data (income & expense questionnaires) | | |
| 4.14.3 | Grouping of Data (neighborhood analysis/delineation) | | |
| 4.14 | Valuation File Testing | | |
| 4.14.10 | Valuation Reports | | |
| 4.6 | Local staff has been fully trained in all phases of the project completed to date. | | |
| Appendix B | Assessor's Sign Off Document #3 | | |
| 4.15 | Final Field Review of Values | | |
| 4.16, 4.17 | Assessor's Preliminary Value Review/ Statistical Ratio Reports with Contractor | | |
| 4.18 | Option 2 Preliminary Value Mailer | | |
| 4.6 | Local staff has been fully trained in all phases of the project completed to date. | | |
| Appendix B | Assessor's Sign Off Document #4 | | |
| 4.19 | Informal Review Meetings (including field related activities) | | |
| 4.20 | Prepare Preliminary Assessment Roll and file, and submission to County. | | |
| 4.20 | Certified Final Value Change Notices | | |
| 4.21 | Formal Appeal; Formal Defense of Values | | |
| 7.0 | Project Deliverables to Assessors | | |

| RFP SECTION | PROJECT TIMETABLE | START DATE | FINISH DATE |
|-------------|--|---------------|----------------|
| 4.6 | Local staff has been fully trained in all phases of the project completed to date. | | |
| Appendix B | Assessor's Sign Off Document #5 | | |
| | Project Completion: Certification of Assessment Roll. | | |
| 6.2 | Vendor Charges Outside of the Contract End Date | | |

4.4 Project Status Control

The successful completion of the project depends upon proper coordination, planning, and management throughout its duration. Therefore, the Vendor must:

| Provide summaries of project status to the Project Administrator on a bi-weekly basis. These reports will present accurate up-to-date project status, specifically Vendor progress, possible problem areas, remedial measures that are being undertaken, overview of Vendor staff participation, and training provided to county staff. |
|--|
| Attend meetings, held on a bi-weekly basis, with the Project Administrator to review project developments, resolve problems, interpret contractual requirements, review billings, and provide project continuity. The Project Director and, appropriate staff will attend these meetings. |
| Attend meetings, held on an as needed/requested basis, with the Project Administrator. These meetings will be similar in content and conduct to the regular meetings. The Project Director and appropriate staff will attend these meetings. |
| Provide miscellaneous written reports regarding specific project developments, as they arise, to the Project Administrator. |

4.5 Public Information/Relations

The Vendor in cooperation with the County shall conduct a comprehensive public information program designed to coordinate all activities necessary to promote public understanding, awareness, and cooperation throughout the project. The Vendor must be prepared to conduct a public information campaign that will include media releases, informational literature and handouts, direct mailings to all or select property owners, programs for broadcast and rebroadcast on television and radio, the internet, and oral presentations. Individual presentations should be tailored to specific communities/audiences, such as:

Lackawanna County Commissioners RFP#266-21-100 Due September 23, 2021, 11:00AM Property owners in various community locations. Businesses and professional organizations. ☐ Chamber of Commerce. ☐ Service clubs. ☐ County, municipal and school officials. ☐ Consumer groups. Local agricultural organizations. County in conjunction with the Vendor will design a public information/relations program and insert in Appendix C. Public information releases associated with the following phases of the project should be included, at a minimum. Contract signing Public information meeting schedule (including question and answer sessions with the Vendor) ☐ General project information □ Data collection ☐ Inventory mailer ☐ Assessment disclosure / informal review Project status updates

The Vendor will conduct the prescribed meetings at various locations throughout the County. The Vendor should be prepared to conduct up to **Twenty (20)** public information sessions/workshops.

All public information, at a minimum, the following points should be addressed:

Lackawanna County Commissioners RFP#266-21-100 Due September 23, 2021, 11:00AM Significance of real property tax Necessity of project ☐ Purpose and methods of project Role of County and Assessors Role of project Vendor Necessity of data collection Caliber and training of data collectors Basics of valuation Cooperation of parcel owners is key to success Rights of property owners Assessment disclosure aspect throughout the project ☐ Statutory "anti-windfall" provisions Ongoing nature of system The Vendor will provide, in the proposal, a detailed outline and schedule, by project phase, of the intended public relations endeavors. The Vendor should include in its proposal (or bring to the Vendor interview) sample press releases and brochures/pamphlets used in previous projects conducted by the firm. If the Vendor is selected, these materials may be used to develop a comprehensive public information campaign for this project. 4.6 Local Staff Training The Vendor is responsible for training local staff in such a manner that, at the end of the project, appropriate County staff will be knowledgeable in the operation of those phases of mass appraisal assigned as a vendor responsibility. The Vendor is also responsible for training personnel under its control to maximize their usefulness. The Vendor is responsible for conducting a thorough, effective, and documented training program for: □ Data collectors. ☐ County staff.

County assessors.

• Members of the appeal Board (in the valuation process of the Vendor only).

The minimum standards for conducting training will include the following:

Lesson Plan - Outlines and lesson plans for training for all aspects of the project which shall describe the material to be presented and the techniques to be used, including materials used in the training. The lesson plan should include the initial plan offering and subsequent training offerings for those employed following the initiation of the reassessment.

Data Collector Training Manual - A comprehensive reference tool depicting the substance of the lesson plan to be given with, at least, definitions, applicable illustrations, explanations of computer assessment administration concepts and necessary flow charts. The Vendor shall provide to the County, at no additional charge, two copies of the data collection training lesson plan and data collection training manual. [See Appendix D for recommended best practices Data Collector Standards.]

Schedule of Training Sessions - A detailed outline which specifies dates, sites, and content of each class necessary to be conducted within the framework of this project

This information will be provided to the County's Project Administrator for approval prior to any training session taking place.

In its proposal, the Vendor will provide a general training schedule that it intends to follow during the project. However, within **Fourteen (14)** days of contract execution, the selected Vendor will provide a training plan for data collectors. Also, within **Thirty (30)** days of approval of a vendor work plan, the Vendor will provide a detailed training plan and schedule for the remainder of the training responsibilities. County personnel must be permitted to participate fully in all training activities.

4.6.1 Data Collector Training

Training for data collectors must be comprehensive and documented. The data collection training lesson plan and manual will be used for this training. Training sessions must be conducted in both a field and classroom environment. Attendance logs shall be maintained for all classroom and in-field training sessions.

The Vendor will provide all in-field data collection materials to be used by data collectors.

4.6.2 Training of County Staff & Assessors

The Vendor is responsible for training County staff and assessors to operate the assessment administration modules as they relate to the Vendor's involvement and be familiar with the basic concepts of valuation by the end of the project. Formal training will include, but is not limited to, such topics as detailed below. Training and training reference materials must be provided to County, assessment staff and other designated staff. Training will focus on teaching staff how to perform the following file control concepts on the chosen system.

Lackawanna County Commissioners RFP#266-21-100 Due September 23, 2021, 11:00AM Data collection Valuation methodology Final value field review (see 4.6.2.2) File control concepts of the system Tax administration Data exports Reports Notice of change in assessment Board –electronic scheduling and notification of outcome of assessment appeal hearings Abatement exclusion, maintenance, reporting and exemption schedules, including but not limited to: o Homestead/Farmstead Program Pennsylvania Farmland and Forest Land Assessment Act (Act 319) o Act 319 rollback calculations Covenants to Preserve Land Use – Property Tax Assessment (Act 515) Keystone Opportunity Zone, Keystone Opportunity Expansion Zone and Keystone Opportunity Improvement Zone (KOZ) Improvement of Deteriorating Real Property or Areas Tax Exemption Act Local Economic Revitalization Tax Assistance Act Conservation and Preservation Easement New Home Construction Local Tax Abatement Act Temporary Tax Exemption for Residential Construction, Consolidated County Assessment Law (53 Pa.C.S. Ch. 88), Section 8813

Agricultural Area Security Law

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|--|
| □ Veteran's exemption |
| □ Data entry/ad hoc reporting |
| 4.6.2.1 CPE and/or Data Manager Training |
| The Vendor will provide on-the-job training in the practical application of file maintenance for the County' data manager and CPEs. This will enable them to become aware of the practical application of assessmen administration and file control concepts. |
| 4.6.2.2 Final Value Field Review Training |
| The Vendor will provide County CPEs 10 days of on-the-job field review training. Within of 4 weeks of the start of the final value field review, the Vendor must have individualized follow-up training for assessmen office staff. During the final value field review phase of the project, the Vendor must allocate time in conjunction with the project status meetings to answer individual final value field review questions. The Vendor may offer additional training or workshops as part of its proposal on a per diem basis. Cost of pediem shall be separately negotiated and approved by Vendor and County. |
| 4.6.3 Board Training |
| The Vendor is responsible for providing project-specific training to the Board and auxiliary appeal boards relating to: |
| |

An overview of the reassessment project.
 The basics of mass appraisal.
 Neighborhood delineation.
 Familiarization with the valuation concepts used.
 Final value field review procedures.
 Valuation and statistical study results, including uniformity.
 Familiarization with the USPAP compliant reassessment documentation for this project.

This training will be conducted in a classroom environment and consist of a minimum of **40** hours and the County's Chief Assessor/Director of Assessment shall be provided the opportunity to attend. The Vendor shall not be held liable in any way if members of the Board choose not to attend.

4.7 Data Conversion (Vendor must complete with proposal submission)

It will be the responsibility of the Vendor to convert all descriptive and historical County assessment data (manual or electronic) to the Vendor's software.

The Vendor must address the feasibility and cost of converting existing data files from the County's current computer system to the proposed system. Feasibility should include consideration of experience in converting data from similar equipment/software, potential problem areas and timing.

The Vendor and the County must establish a synchronization plan to transfer select fields (ownership, old, assessed value, tax status, HS/FS status, etc.) from the old base-year to the new CAMA as of various cutover points (e.g., before any mailing).

Considering that, potentially, implementation and data conversion to the new system may occur in the middle of a tax year, there may be data fields that are populated with transactions that have been posted to the _____ software up to the "go-live" date which will need to be converted for the new software.

The County has many years of data history such as ownership, sales, and valuations which will need to be converted.

All responses to this RFP must include a detailed plan to convert the respective data. The County can provide agreed upon files from the existing systems, accompanied by record layouts to aid in interpretation. The County will also provide limited technical assistance. Coordination of this data transfer will be the responsibility of the vendor.

The County recognizes that applications vary in what and how data is collected. The County also recognizes that data elements of a descriptive, narrative variety may not translate well to data elements that are specifically defined, codified or table-driven. The County also recognizes that data elements that have been inappropriately or erroneously used may not translate well. Given these conditions, the County nevertheless expects that this data transfer be complete, thorough, and with minimum interruption. Before executing the data conversion, the Vendor will provide a detailed report to the County in writing as to which data fields will transfer to the new system, and which data fields will not, if any.

The cost of this conversion shall be included in the overall bid.

4.8 Information Technology/ Data Processing

CAMA systems require considerable data processing support and integration with other systems.

4.8.1 Hardware

The Vendor will make recommendations to the County about the hardware necessary to deploy the reassessment countywide. The successful vendor shall present a recommendation for the system or systems that best meet the County's functional requirements, including a project timeline and hardware and software requirements, if a new CAMA system is part of the project. In addition, the successful vendor shall provide estimates of the amount of participation time required of County personnel for implementation and operational maintenance. The successful vendor shall provide training requirements and any recurring and nonrecurring costs that are required for implementation and maintenance of the recommended system. The recommended hardware shall be powerful enough to support the application of the cost, sales comparison, and income approaches, as well as data maintenance and other online operations. Data downloading, mass calculations, GIS application and web support requirements should be established by the Project Administrator in consultation with the County IT representative and Vendor before hardware acquisition.

4.8.2 Software

The software and services package proposed by the successful Vendor, if applicable, shall provide the County, at a minimum, with a single-source assessment and tax administration solution to replace the existing mass appraisal methodology and property tax accounting with a totally integrated property tax account and CAMA application. At the option of the Project Administrator, the Vendor shall provide a solution that is fully integrated and user-friendly and has a graphical user front-end application. The software should be designed so that it can be easily modified; it should also be well documented, at both the user and programmer levels. CAMA software works in conjunction with various general-purpose software, typically including word processing, spreadsheet, statistical and GIS programs. Tax administration software shall be compatible with other county/municipal offices for efficiency e.g., County Treasurer, Tax Claim Bureau, and tax collectors. It is important that these programs and applications can share data and work together cohesively. Security measures should exist to prevent unauthorized use and to provide backup in the event of accidental loss or destruction of data. The Vendor shall provide software support and technical maintenance on an annual basis for not less than five (5) years after the end date of this agreement at rates as specified in Section 6.2. If Vendor offers discount pricing for multiyear, as opposed to annual, support contracts, the County reserves the right to choose between annual or multiyear support agreements.

4.8.2.1 CAMA System Requirements

A computer system capable of calculating new values based on the updated database with the capacity to allow access by the public to view new values, as well as internal users shall be installed. The approaches to value shall include the cost, sales comparison, and income. The Vendor software system shall utilize existing County hardware, if available, with additional hardware upgrades recommended at the sole cost of the County.

A. CAMA Software

The Vendor's CAMA products shall provide equalization for jurisdictions, large and small. Salient CAMA features shall include, but not be limited to:

- Interactive processing and valuation.
- Separate residential and commercial data.
- Appraisal value reporting.
- Sales reporting.
- Statistical sales analysis.
- Unlimited sales history.
- Cost approach with table-driven cost and depreciation schedules.
- Sales comparison approach.
- Comparable sales.
- Income approach.
- Interactive building sketch input.
- Data integrity and security with audit tracking of changes.
- Updating and verification of data.
- Multiple access paths to data.
- On-line field values in pop-list format.

B. System Functions

The System shall provide, at a minimum, the following.

- Data entry and other similar applications that are part of the on-line data entry and maintenance functions of the appraisal system.
- Inquiry capability on all parcel information for assessment administration and value estimates.

- The ability to create and maintain an independent sales data file for the purpose of sales listing, comparable sales selection/listing, and sales ratio study. Multiple sales for a parcel shall be maintained, as well as multiple years.
- The ability to load sketch information for improved parcels through an interactive vectoring application software package.
- Sketch application characteristics shall include:
- Rapid data entry.
- Vector input and immediate display of sketch information. o
 - Deletion of incorrect vector entry.
- Position and definition of pigtail structures and outbuildings, and identification of the major components indicating the square feet of each of the components.
- Simple command structure for data input.
- Dwelling description included for each component of the sketch. o
 - Display of building sketch providing for verification and edits.
- Automatically computed area calculations during building sketch entry.
- Ability to display on personal computer and print building sketch on a laser printer.

Capability of maintenance of a stored building sketch, including:

- Deletion of entire sketch.
- Deletion of any components or outbuildings.
- Deletion of specific component descriptions.
- Reentry of a component or component descriptor.
- Ability to produce the sketch on a laser printer regardless of the size of the building, component areas and descriptors.
- Automatic scaling which takes advantage of the area available on the hard copy medium, such as the appraisal review card for residential and commercial properties.
- Direct vector entry from the property record card.
- The ability to generate table-driven, new replacement cost schedules for future updates and appraisals.
- The ability to calculate a replacement cost new and replacement cost new less depreciation estimate of value for all improved properties.

- The ability to select and print or display comparable sales for a subject property.
- The ability to print an appraisal review work card for all property types, including but not limited to each residential/agricultural and commercial/industrial property.
- The ability to create a predicted market value for residential properties from value indicators cost, sales comparison, and comparable sales—provided as part of the system.
- Comprehensive and detailed sales reports generated by both neighborhood and property type.
 This assists the reviewing appraiser by providing documentation for defense of values.
- The ability to calculate and print a sales ratio study showing the level of assessment.
- The ability to print several types of final value appraisal abstracts.
- The ability to print value impact analyses.
- The ability to interface with ownership and local information from the current tax administration system.
- The ability to respond to taxpayer inquiry by ownership, location, account number and parcel identifier, and to display property characteristics and valuation data.
- The ability to produce an audit trail of additions or deletions made to a parcel.
- The ability to accommodate possible additional features in the future.
- The ability to generate combined user and technical documentation.
- Comprehensive editing facilities.

4.8.2.2. CAMA Valuations

A. Cost Approach

The CAMA system shall include data management of cost valuation components for all property types, including but not limited to commercial, industrial, and residential properties. It shall produce a cost valuation document showing the cost calculations on each property, the appraisers adjustments and final value determination. The module shall access a maintainable table of replacement cost rates, associated factors and depreciation schedules that are keyed to a structure code and support interpolation between cost tables. It shall provide for calibration of the cost approach with the sales comparison approach using economic condition factors, as well as standard depreciation for age, condition, and functional obsolescence. This approach may be executed individually or in a batch mode.

- Reports that include cost and sales comparison estimates of value should be produced to compare and study depreciation schedules, land rate schedules, neighborhood factors, date of sale adjustment and certain cost adjustment factors.
- The cost approach module shall compute value estimates based on standard appraisal methodology (acceptable to the IAAO) with documentation for nonautomated value computations and defense of values.
- The residential cost module shall use a standard set of cost tables. Base rates per square foot shall be based on use/class code, quality, number of stories, etc. The component costs shall be under-stood in terms of cost and depreciation. The Vendor shall install a copy of project-specific cost tables.
- The commercial cost module shall incorporate a reputable valuation engine, if applicable e.g.,
 Marshall and Swift.
- The CAMA system shall provide on-line updating of the data management file with cost estimates.
 This includes the capability, in the years following the reassessment, of pricing any additions or new outbuildings through the cost approach.
- The CAMA system shall be adaptable to time and location indices, as well as possible neighborhood adjustment tables. The depreciation tables shall be developed on a neighborhood basis using comparable sales and observed condition methods.
- The CAMA system shall permit cost schedule additions without program modifications. The CAMA system shall allow the addition of new codes by updating cost schedules and data management tables.

A. Sales Comparison Approach

- The Sales Comparison approach module shall appraise individual properties as described in Section2 and permit use as a mass appraisal approach. Weights, percentages, assigned dollar amounts and selection criteria shall be user definable. The Vendor shall assign typical weights, etc., at the time of installation. This valuation pricing may be executed individually or in a batch mode, including units of comparison such as, square foot, cubic foot, front foot, gross income multiplier and gross rental multiplier.
- o The CAMA system shall be able to produce comparable sales information online and in report format.

B. Income Approach

- The income approach shall support the mass appraisal of all property types including but not limited to commercial, industrial, and multi-family properties, as well as select residential properties.
- The CAMA system shall provide for capitalization of income for income producing properties. It shall provide for rate extraction, maintenance of income and expense data, units of comparison analysis and the separate treatment of excess land in the income approach.

D. CAMA Valuation of Land

The land valuation module shall value all classes of properties. The CAMA system shall have the capability to value a single parcel with multiple land and zoning types. The CAMA system shall provide land tables for residential, commercial, industrial, multifamily, and agricultural land using generally accepted methods for valuation in appraisal practice (i.e., sales comparison, allocation, abstraction, anticipated use or development, capitalization of ground rent and land residual capitalization). The CAMA system shall accommodate size adjustments, other factors that influence values, site value, and market land and Clean and Green values per parcel. Pricing of land may be executed individually or in a batch mode.

4.8.2.3 CAMA System Specifications

A. CAMA File Requirements

- **System Design.** The CAMA system shall minimize data redundancy and provide accurate data retrieval.
- **Field Modification.** User-defined fields shall be modifiable by the user. The CAMA system shall have the capability to specify numeric, character and logical field types.
- **Table-Driven.** Field definitions shall be table-driven. If descriptions are changed, these changes shall be reflected automatically on all screens and documents.
- Sales File. The CAMA system shall support a separate sales file that, in addition to sales data, maintains a summary of a property's characteristics (land, buildings and other improvements) at time of sale. The sales file shall identify ownership information at time of transfer, assessment data, deed book and page, instrument number, transferee, and purchase price for the property.
- STEB Monthly Sales Export File. The CAMA system shall integrate the STEB land use codes and monthly sales export file [see Appendix F].

B. CAMA Data Element Requirements

- **User-Defined Fields.** User-defined fields shall be available within the files, and the Vendor shall provide space for nineteen (19) or more user-defined data elements.
- Notes. The CAMA system shall accommodate storage of public and confidential notes on a parcel-by-parcel basis.
- Image Technology. The CAMA system shall have the ability to store and display graphic images of all buildings, including historic as well as current images and documents.
- Multiple Buildings. The CAMA system shall account for multiple buildings with multiple classes of improvements on one parcel, i.e., mobile homes and cabins. Values shall be shown for each improvement and be summarized as needed. All partial assessed values shall be indicated.
- Multiple Land Types. The CAMA system shall accommodate multiple zoning and land types for the same parcel.

| | | and improvements. It shall be capable of executing arcs and angles. It shall also display labels and section descriptions. Area and type shall download into the valuation module automatically. | | |
|----|-----|--|--|--|
| C. | CA | CAMA Data Access, Update and Entry | | |
| | | Update of Multiple Files. Data entered in all screens shall be automatically updated in all appropriate files. | | |
| | | Multiuser. The CAMA system shall be available to multiple users for concurrent operation of the system. The CAMA system shall have built-in file and record locking capability to prevent simultaneous updating of records. | | |
| | | Copy Function. The CAMA system shall have the ability to copy portions of the database. | | |
| | | Sketch. The CAMA system shall provide a state-of-the-art method for the data entry of improvement sketch dimensions directly via a handheld in-field device or a data entry form. An on-line and computer printed sketch of all structures, edited to ensure perimeter closure, with automatic area computations written back to data records, shall be generated with dimensions and label coding. | | |
| | | Edits, Batch and On-line. All data entered the CAMA system shall be validated by the system using user-defined criteria. This includes class of data, required elements, relationship of elements, and specific contents where defined. Critical errors shall not be updated to the file. | | |
| | | Paging Through Data. The CAMA system shall allow users to page forward and backward between different parcels. | | |
| | | Security. CAMA system functions, such as inquire, update, add and delete, shall be controlled by a user identification code and password. | | |
| | | Transfer of Data. The CAMA system shall have the capability to extract, download and upload data. This capability shall include all or part of the CAMA data and permit data transfer to other platforms. This information shall be linked by a parcel identification number and an account number. | | |
| D. | CAN | MA General Processing | | |
| | | Transfers. The CAMA system shall allow entry of deed ownership transfers. | | |
| | | Year-end Processing. The CAMA system shall include methods for rolling over all CAMA-generated values to the new year. | | |
| | | Splits/Combinations. The CAMA system shall handle splits and combinations. | | |
| | | Key Change. When a parcel identification is changed, all current files related to that parcel identification shall be automatically changed. | | |

E. CAMA Reporting

Ratio Reports. The CAMA system shall be capable of producing standard statistical reports. Before and after assessment/sales ratio studies, to IAAO standards, shall be available on demand. The program shall calculate, at least, mean, and median ratios, price-related differentials, price related bias, the coefficient of dispersion and the common level ratio.
 The CAMA system shall allow studies geographically by different land uses, class codes, property type within subdivision, etc.
 Report Writing Capabilities. The CAMA system shall permit users to select data elements from the entire database, and report writing programs shall be able to do basic computations such as add, subtract, multiply and divide, and allow for multiple comparison types, including combinations of "and/or" logic.
 Audit Reports. The CAMA system shall provide audit trail listings and totals showing the before and after status of the data. Audit trail listings shall allow selection by person responsible and date of maintenance. An audit report should be searchable by date, person or parcel, or any combination

4.8.3 Data Obligations

of the three.

The Vendor shall address all technical questions of the County IT department. The Vendor shall provide a copy to the County, privileged from distribution to other persons, of all source code, object code, database layouts, structured software codes and other materials, so that the County can replicate in all respects the program of the Vendor in the event of the Vendor's discontinuance from business, insolvency or catastrophic destruction, or in the event of the termination of the contract, in order for the system information to be properly downloaded onto the system of some other provider. If the Vendor will not provide source code to the County, source code escrow will be acceptable. Detailed information must be provided explaining the source code site, storage and update policies and what elements are stored. All license fees for software must be included in the Vendor's proposal.

4.8.3.1 Vendor Software

The Vendor agrees to provide to the County a complete copy, including periodic updates of the source code and all programming documentation for Vendor software, including any software update to the County in a password-encrypted format. The Vendor or agreed upon third party shall release the encryption key to County in the event Vendor no longer has the capacity to support the Vendor software licenses. The County is obligated to abide by the terms of any license agreement. As noted above, if the Vendor will not provide source code to the County, source code escrow will be acceptable.

4.8.3.2 Software Updates

At any time in the future, the County shall be provided the latest version available in software products quoted by the Vendor and such revisions shall be provided and installed in the County not later than 30 days after the first commercial availability of such revisions. Additionally, the County shall be the registered user of any other products that are provided as adjuncts to this system.

The Vendor may provide a program whereby it would notify the County within 30 days after the first commercial availability of a vendor soft-ware update for a module licensed to the County. The County would decide when they would like the update to be loaded. If the county is on a vendor—provided software update plan, there would be no additional license fee; if not, the vendor would quote a charge for the update.

4.8.3.3 Revisions of Law and Software Modification Requests

By entering into a contractual agreement with the County, the Vendor acknowledges that future changes in statutory, administrative rule, judicial and/or federal standards may result in required modification to the software. The Vendor must have the capability to modify its software accordingly. The Vendor will provide up to 80 base system programming hours per calendar year of the contract to comply with statutory, administrative, or judicial changes. Programming hours encompass analysis, coding, and testing of the changes. Additional changes may occur in accordance with an agreed -upon fee. The Vendor is encouraged to monitor CCAP and AAP information to be more prepared for possible changes. The County will notify the Vendor of any modifications required by the law/agencies and desired by the County.

Other new software programming requests by the County for special projects and reports that are not part of the installed version shall be billed according to the Vendor's prevailing professional fee schedule. The Vendor must notify County when programming requests are made that are not included as part of the software support agreement; and provide a written estimate of the time and cost required for the request. The County may then advise and instruct, via written authorization, the Vendor to proceed with the new programming request.

4.9 Tax Map Data

Tax map errors may be discovered during the data collection effort. These errors are to be reported to the Project Administrator by the Vendor as they are discovered. The Project Administrator will furnish the Vendor with tax map inventory changes as determined in the GIS or this section of this RFP. In its proposal, the Vendor must explain how errors in tax maps found in the field will be recorded and reported.

4.10 Property Owner Inquiry

Vendor personnel familiar with the entire project must be dedicated to the function of resolving property owner inquiries. Property owner inquiries related to personnel or process must be fully documented and responded to promptly. Owner issues with data or value shall not require documentation per this section, and owners may be advised to go through the established process for resolution. Regardless of the nature of the owner issue, Vendor personnel shall handle inquiries with professionalism and respect.

| At a minimum, | the following will | be forwarded to | o the County | for complaints. |
|---------------|--------------------|-----------------|--------------|-----------------|
| | | | | |

| Name of inquirer (if known) |
|---|
| Time, date, and location of the inquiry |

| Lackawanna County Commissioners RFP#266-21-100 Due September 23, 2021, 11:00AW |
|--|
| Nature and specifics of the inquiry, including the applicable property identification and identity of personnel involved (where applicable) |
| ☐ The response/resolution |
| The County has determined that the timeframe for receiving this documentation, i.e., weekly, monthly of within 10 days of occurrence, and the amount of detail is desired. |
| 4.11 Subject Inventory Data Collection |
| All data collection is to be conducted in accordance with the IAAO's <i>Standards on Mass Appraisal of Real Property</i> , July 2017 (or successor version) [see Appendix G]. |
| Verification and Collection |
| A physical inspection is the best way to obtain initial property characteristics data and, at a minimum, shoul include a comprehensive exterior inspection. However, there are alternative data collection options that must be discussed depending on the type of reassessment project, i.e., turnkey, hybrid, or in-house: |
| ☐ Use of previously captured data (data conversion). |
| ☐ Field canvasses. |
| ☐ Targeted inspections (properties with building permits, sold properties, properties under appeal). |
| ☐ Imagery (e.g., aerial, oblique, and street level photography). |
| ☐ Returns submitted by property owners or taxpayers. |
| ☐ Sketch detection software. |
| (IAAO, Guidance on International Mass Appraisal and Related Tax Policy, 2014.) |
| The property inventory collected will play a tremendous role in the accuracy and consistency of the assessments developed and, consequently, in the public's perception of the project's quality and fairness. The County must consider how it wants data collected. The Vendor shall provide options for data collection. |
| ☐ Is data to be collected as a complete data collection without referring to existing property record card (complete inspection/measurement), typically referred to as a "from scratch" job? |
| ☐ Will it be a verification of existing data in which properties are viewed from a public right-of-way with on-site inspection and/or remeasurement as needed in the event discrepancies are noted? |
| ☐ The County may require use oblique aerial photography and/or 360-degree street level photography a resource to obtain data and identify specific properties requiring recollection in advance of field inspections? |

| ☐ The County may desire different levels of data collection (e.g., data verification for residential, data versus collection for commercials, door hangers)? |
|---|
| Data collection options must be weighed very carefully as each will have implications for the potential cost of the project as well as the public's perception of the quality of the project's results. |
| Developing a data collection program that balances any potential public sensitivity to perceptions about the invasiveness of data collection with the need to obtain an accurate inventory will help to minimize negative public reaction during the project. When a project will include data collection that requires Vendor staff to set foot on private property, due consideration should be given state statutes, County ordinances or resolutions, and adopted County assessment offices policies, particularly regarding trespass. (See Appendix D for recommended best practices Data Collector Standards. |
| The collection of parcel attributes and characteristics is to be conducted by a data collection crew to be hired and trained by the Vendor. |
| 4.11.1 Collection Instrument |
| The Vendor will use, a mobile data collection device [property record card] directly accessible by Vendor and County project management to assure accuracy levels, safety, and security, as well as tracking of field staff activities. |
| Property description data in the project will be of two types: "front-loaded" data and field collected data. The "front-loaded" data currently exists for each parcel, in machine-readable form, and must be placed on the data collection card (hard copy or electronic as described above) prior to data collection. This data will be at the parcel level, and include, at a minimum the following items. |
| □ Parcel ID (parcel key) |
| □ Owner name |
| ☐ Owner address |

□ Parcel location

Parcel size

☐ Property class code

Current use(s) (e.g., retail, office, multi-family residential, etc.)

- Other property characteristics as determined and made available by the County, including but not limited to:
 - Improvement sketches
 - o Property characteristics (e.g., building size, year built, number of bedrooms and baths)
 - o Images
 - Zoning data
 - USGS Flood mapping information
 - Out buildings
 - Utilities
 - Electricity
 - Plumbing
 - Public or private water
 - Public or private sewer

At the option of the County, a notice detailing the purpose of the data collection project is sent to each property owner at least **seven (7) days** prior to the commencement of data collection activities. This notice shall detail the general procedures to be used in the data collection effort and specifically outline the procedures that will be followed if no one is at home during the first attempt.

4.11.2 Parcel Entry

Depending on the County's decision relative to the collection of property data and characteristics, the Vendor shall perform an exterior inspection of all properties. Should ortho or oblique imagery be found not to be adequate, and it is determined that an in-field inspection is required, the data collectors shall indicate whether contact with the property owner or representative was made. [See Appendix D for recommended best practices Data Collector Standards.]

4.11.3 File Creation and Maintenance

Inventory data records are to be created and or corrected within **seven (7)** days. Documents for parcels that are data collected or provided by property owners are to be manually verified for completeness and computerized, including data entry and scanning of documents to the property record file.

| County prior to value delivery. Examples are changes due to: | | | |
|--|-----------------------------------|--|--|
| | Parcel splits. | | |
| | Parcel merges. | | |
| | Demolition. | | |
| | Fire. | | |
| | New construction or improvements. | | |

The Vendor is responsible for the data collection of all parcel changes that are reported to the Vendor by the

The County Project Administrator is responsible for the reporting of such changes to the Vendor as agreed upon in Section 3.1 (Project Management Team).

All parcels will be edited, and file maintained prior to data mailer production. At that time, a complete set of data edit reports (possible examples include but are not limited to data type edits, range edits, value edits, cross-checking edits, and check digit edits) will be given to the County.

Data mailer (which contains qualitative data only; no valuation) discrepancies must be resolved and corrections made to the inventory file prior to CAMA valuation modeling, and model valuation testing being finalized (see Section 4.18).

Throughout the project, the Vendor will make available, upon request, all edit reports and subsequent output reports to the County Project Administrator.

4.11.4 Parcel Improvement Sketches

Sketches for all improved parcels shall be done in accordance with standards as found in IAAO's *Standard on Mass Appraisal of Real Property*, July 2017, Section 3.3.2.4 (or successor version) relative to accuracy. The Vendor is required to describe compliance with this IAAO recommendation.

4.11.5 Data Collectors

If it is determined by the County that in-field property data be collected, the minimum number of data collectors and crew chiefs to be employed for the project shall be sufficient to collect the required data items within the time scheduled. Crew chiefs are primarily responsible for the collection and/or field verification of data collected by the data collectors. The crew chiefs' functions include monitoring and ensuring the quality, consistency, and accuracy of all data. An IAAO recommendation is a ratio of not less than one crew chief for every five data collectors shall be maintained. Except for periodic deviation due to unforeseen changes in Vendor staffing, the ratio throughout the project may not be adjusted by the Vendor without prior approval by the County based upon, among other things, data collector experience and/or turnover of staff and the complexity of the properties for which data is collected.

In the event the County chooses aerial oblique and ortho imagery with 360-degree street level as the primary data collection tool, the crew chief is responsible for the oversight of this process, and the data collectors the Vendor employs for this process.

4.11.6 Data Quality Control

Each crew chief will be required to field verify at a minimum twenty-five (25) of each one hundred (100) residential parcels and twenty- five (25) of each one hundred (100) parcels in the farm, commercial and industrial categories that have been collected. If there are not at least 100 parcels in each category, each crew chief will field-verify at a minimum twenty-five (25) of the first one hundred (100) residential parcels and ten (10) of the first one hundred (100) parcels in farm, commercial and industrial categories. Such field verification by the crew chief shall be completed for each data collector within 30 days from the start of each data collection.

As production increases and data collectors demonstrate adequate skills, sampling can be reduced to 5% for the duration of the project. The documented results of this verification of data must be reported to the County's Project Administrator and the reason for any differences must be determined and rectified immediately.

In all cases where an individual or group of data collectors whether in-field or by electronic means appears to be systematically collecting data erroneously due to lack of skills, the collector(s) must be recalled for intensified retraining or termination. The work of those collectors who have been retrained must be field verified at a frequency of one (1) out of every five (5) parcels for the next fifty (50) parcels. Continued failure to collect data properly after retraining will constitute cause for termination of the data collector. In all cases where the reason for collection differences is based on the failure of a collector to carry out his/her duties, that collector will be promptly terminated.

Upon return from the field, each data collection instrument is to be visually checked by Vendor office staff for completeness and legibility. Insofar as possible, that check, and any follow-up clarification will be collected from the data collector on the day following the return of the card from the field.

In addition, data mailers as described are an integral part of the quality control process. This quality control will include field verification of data mailers, which may be different from that which was field -collected or electronically collected. All discrepancies that may be discovered during this process will be verified and corrections made to the property record by the Vendor.

The Vendor will include a detailed quality control program in the proposal. In addition to the previously mentioned criteria, the program must include a comprehensive weekly reporting procedure to the County that details collection staff, each collector's work, progress summaries and estimates of parcel completion for the upcoming week.

4.11.7 Vacant and Agricultural Land

All vacant and agricultural lands are to be listed on the appropriate property record card with appropriate land breakdown. The information contained on the property record card for all vacant and agricultural land parcels must include data required for properties that may qualify under, for example, conservation easements, Clean and Green, agricultural security areas, agricultural conservation easements, flood zones, steep slopes, and wetlands, if available. The County will provide this information to the Vendor for inclusion on the property record. For parcels currently receiving an agricultural assessment consideration, land breakdowns and soil type breakdowns are to be noted separately for eligible and ineligible lands as categorized on the appropriate application. The Vendor will provide a market value as well as the "preferential" assessment, if applicable, for these parcels. This may require multiple entries of some land types. [See Appendix H for applicable statutes.]

4.11.8 Public Utility Parcels and Railroad Parcels

All public utility buildings and land improvements for which valuations are fixed by the County shall be appraised by the Vendor in a similar manner to that described for all other buildings and improvements.

4.11.9 Data Mailer

Property owners will also play an important role in monitoring the quality of data collection. Upon completion of the process (defined as a parcel for which has been data collected in the field, manually verified for completeness, entered onto the inventory file, computer file edited, and all corresponding errors corrected), data mailers will be sent to owners of each parcel of property. The mailers, which will consist of selected property characteristics as collected by the Vendor, must be sent in sufficient time to allow for resolution of inquiries prior to implementation of new values. The mailer should contain an explanation of the purpose and content of the mailer, and the procedure whereby the property owner may contact the Vendor. An explanation of the fields to be displayed on the mailer as well as the potential entries for each field should accompany the mailer. Production of these notices, as well as folding and envelope stuffing, if required, will be a vendor responsibility.

Upon completion of parcel data collection in each municipality or property classification category within the County, a notification, by mail, will be sent to each of these parcel owners that the property characteristics collected may be reviewed online via a website provided by the Vendor, or at a stated time and place by appointment within the County. Again, the mailers must be sent in sufficient time to allow for resolution of inquiries prior to implementation of new values.

Property owners will be asked to review the property inventory data characteristics and report any discrepancies via online, via telephone with the Vendor representative, or in person with a vendor representative. Mailer

returns will be sent to the Vendor for analysis. The Vendor will resolve all data verified problems as indicated by property owners' responses prior to commencement of valuation activities for that municipality. Telephone inquiries resulting from data mailers are the responsibility of the Vendor.

4.11.9.1 Income and Expense Questionnaire

The Vendor shall mail a questionnaire to owners of commercial and industrial property, prior to or concurrent with the data mailer, which will request all appropriate income and expense information. The Vendor shall provide the property owner the option of marking all income and expense statements as confidential.

4.11.10 Photography/Image

The photography/electronic image aspect of the project is an opportunity to enhance the quality of data, supply an additional tool for the review of values, and increase the public's confidence in the project. To help attain these goals, the following guidelines have been prepared.

To ensure the quality of the images, each image is to be identified by the appropriate property identification number. Each image shall be sharp, and the dimensional sides of the structure clearly defined. Where possible, the structure captured shall fill at least fifty (50%) percent of the horizontal frame. No more than one structure shall be contained in each image, except in those cases where an attached or semi attached garage is pre-sent. Wherever possible, the image shall depict the front and side view of the structure (length and width). The structure should not be obstructed. Where a townhouse is the subject of the image, one image depicting multiple townhouses "down the street" is not acceptable. Images shall be gathered for vacant properties, fronts, rears, garages, and any other outbuildings more than 100 square feet.

The Vendor shall provide to the Project Administrator, in batches, the images (photos, video) for review. The Project Administrator must review and accept or reject the images within 30 days of receipt. The Project Administrator will review the images for quality, sharpness, accuracy, and clear definition of the structure.

The Vendor shall require data collectors to use due diligence when taking photographs, including making an effort to refrain from photographing any private or personal information or individuals. Data collectors shall ask occupants to close garage doors. The Vendor shall redact information and/or faces from the photograph as a last resort or require another visit.

There must be an accurate link between the image and the parcel. Therefore, the Vendor, in its proposal, shall include a description of the equipment to be used and discuss the method of identification used to ensure the link of images to corresponding parcels. The initial parcel imaging shall be completed before field review, to provide the County/Vendor the opportunity to review the image and linkage to the parcels. The images shall be used as an additional quality control measure during the field review process.

The Vendor shall, in the proposal, outline the procedures to be carried out for the security and backup of all images. The Vendor must provide a detailed list of all equipment (i.e., hardware, software, imaging devices) and associated cost, which will be utilized at the county level for viewing and printing images and updating the image file. The Vendor shall provide an outline of the training program for County staff in the implementation and operation of the image system as well as a description of the procedures and the associated cost with updating the image file. The Vendor must describe its procedures for linking the image file to an assessment file. All copyright and ownership rights to the completed image file must be fully and explicitly disclosed and are the property of the County. The County and the Vendor shall discuss and implement a procedure for property owners who do not want their property photographed and determine whether images are public or private.

4.12 Sales Inventory Collection and File Creation

The Vendor is required to collect and verify the data for all parcels located in the County [define date from which sales data collection begins and ends]. The Vendor is responsible for reviewing recent sales and for the collection of additional sales data. For residential model valuation, a total of three years of sales data be collected. For other property types, additional years' sales may be required due to fewer sales being available for such property types. All sales used in valuation modeling must have valid indicators of market value. USPAP Standards 5 (Mass Appraisal and Development) and 6 (Mass Appraisal Reporting) shall be followed relative to collection and verification of sales. The IAAO, Standard on Verification and Adjustment of Sales, November 2010 (or successor version), shall be followed relative to validation of sales used in the modeling and testing process. [See Appendix G.]

For parcels where property characteristics differ from the characteristics when the property was sold, a separate sales inventory card/file is created. This provision is required only when there are an insufficient number of sales available for modeling and model testing.

The Vendor is required to produce an electronic data file of valid arms-length sales for review and analysis by the County or the County's designee. The Vendor must provide documentation for the removal of previously validated County sales.

4.13 Data Edits

The Vendor will be responsible for resolving all errors that result from the edit runs. It is the Vendor's responsibility to provide a complete inventory file for valuation that is as error free as possible. The Vendor must give the County the ability to view data in the CAMA system throughout the life of the project.

The Vendor will submit to the County a copy of the output reports from the valuation edit program. Such reports shall include GIS imagery of neighborhood maps with identified property sales that were utilized in arriving at units of comparison and depicting each unit in each neighborhood in the sales comparison approach. The Vendor will resubmit to the County a copy of the error reports from the final run of the land, cost, and commercial edit programs prior to valuation.

4.14 Valuation

The goal for the reassessment is to have the Vendor establish a market value for all real property in the County as of the County's established base year date. The three approaches, the sales comparison approach, the cost approach, and the income approach to value shall be considered in conjunction with one another. The Vendor shall provide relevant deliverables identified in Section 7 of this document related to valuation. Computer-generated values, to be reviewed in accordance with Section 4.15, will be produced by the Vendor, for all properties as defined in the RFP, utilizing the mass appraisal techniques in accordance with IAAO and applicable USPAP Standards.

The Vendor must provide the County with an overview of the valuation methods used on this project. This will include a written summary of the land methodology used for each neighborhood, valuation model components (from all three approaches), time trend documentation, and manual valuation procedures so that an assessor could replicate a value by hand.

4.14.1 Valuation of Land

The Vendor shall consider highest and best use, location, legal restrictions, utilities, type of soil, drainage and other salient factors that affect market value, and use value if applicable, in establishing acreage value. The Vendor shall have its qualified appraisers establish land value throughout the County for all parcels, including all unseated land. All factors affecting the market value of lots and parcels shall be considered.

All land shall be appraised at its market value as of the base year. Applicable preferential land values shall also be provided for qualifying parcels. Acceptable land units of comparison and adjustment schedules shall be developed for each neighborhood and linked to the county GIS to support future property classification and valuation.

The Vendor shall work on a countywide basis to ensure uniform appraisal of land throughout the County. All acreage shall be broken down and classified as building site, open land, forest land and waste land, where applicable.

Land values shall be derived and supported by comparative sales and/or rents of comparable units of land that have exchanged in the open market in arm's length transactions. Land values shall be established from an analysis of the following.

| The sales comparison approach |
|---|
| The allocation procedure |
| Abstraction |
| The anticipated use (development) procedure |
| The land residual procedure |
| Capitalization of ground rent |

4.14.2 Neighborhood Delineations / Profiles

Prior to, or during land valuation, the Vendor, in coordination with the County, shall delineate market areas and neighborhoods that reflect a high degree of homogeneity in governmental, economic, and physical

characteristics. These are usually, but not necessarily, outlined by boundaries, either natural or manmade. Large areas containing homogeneous groupings of properties are intended to provide the Vendor with the ability to develop neighborhood profiles. Unique neighborhood identification numbers representing these profiles shall be recorded as a characteristic for each parcel situated therein. Neighborhood delineations shall be approved by the County.

The Vendor shall delineate approved neighborhoods throughout the County, collecting and recording specific

data for each, thereby providing a unique neighborhood profile, including, but not limited to the following. □ Identification ☐ Characteristics ☐ Amenities Adversities Restrictions The Vendor shall review the characteristic profile of each neighborhood by utilizing the following descriptions as applicable. ☐ Land Use – Referring to the general description classification such as single family, two family, multiple family, residential, apartments, residential, commercial. ☐ Trend – Referring to the current position in the life cycle of the area which is most characteristic, such as static, transitional, improving, or declining. ☐ Desirability – Referring to the composite desirability based on the conditions of amenities/ adversities arising from the location such as average, fair, good, very good, poor. ☐ Location – Referring to the specific area in the County such as urban, suburban, village, rural. ☐ Amenities — Referring to acceptability in terms of distance to such things as access to employment, reginal and community shopping centers, transportation corridors, central business district, schools, and other such elements that may enhance actual value. Adversities – Referring to drawbacks in terms of distance to such things as access to employment, regional and community shopping centers, transportation corridors, central business districts, schools, and other such elements that may diminish actual value, together with proximity to a perceived or

commonly known hazard or nuisance.

☐ Stratification of residential property value ranges, quality, and grade factors.

4.14.3 Residential Improvements Valuation

A final review of each residential property shall be made by credentialed Vendor appraisers upon completion of the initial data entry and CAMA valuation computations. This review shall be made by neighborhood to identify and correct errors in data entry, judgments, and computation, and to determine the general quality and grade of construction, together with the condition, desirability, and usefulness of each building.

4.14.4 Farm Improvements Valuation

The Vendor shall appraise all farm improvements throughout the County. All improvements/buildings shall have measurements verified. Improvements/buildings shall be numbered, described, and shown in their relative location in a sketch shown on the review card. A snapshot of imagery may be substituted for a sketch, provided improvement/building numbering, locations and descriptions are part of the record. Improvements/buildings shall be valued based on their size, quality of construction, extra features, use and condition, and contributory value. Any building improvement exempt by statute shall be documented and shall not be individually valued, but proper consideration will be given to the contributory value to the value of the farm.

4.14.5 Commercial/Industrial/Public Utility Valuation

The County and the Vendor will mutually agree on the amount of income and expense data that is complete and representative of the universe of commercial/industrial properties. The CAMA, if applicable, shall provide the County the option of marking all income and expense statements as confidential. *See* Section 4.11.9.1.

4.14.6 Unique and Highly Complex Parcels

The Project Administrator and the Vendor will attempt to identify unique parcels and highly complex properties at the outset of the project.

If the property cannot be valued using a computerized mass appraisal system, the Vendor will assign a CPE, Residential or General Certified Appraiser, as applicable, to apply appropriate appraisal methodology, and provide a Restricted Appraisal Report for these parcels, as defined in USPAP (Standards 1 and 2). The Vendor is entitled to an agreed-upon additional fee included in the contract for each property the Project Administrator and Vendor agree should be valued outside the CAMA system.

| The ke | The key elements that are to be shown in the Restricted Appraisal Report are (<i>see</i> USPAP): A complete inventory including copies of property record cards. | | | | |
|--------|--|--|--|--|--|
| | Sketch. | | | | |
| | Photograph(s). | | | | |
| | Description of property. | | | | |
| | Delineation of the area. | | | | |
| | Land valuation. | | | | |
| | Cost valuation, if appropriate. | | | | |
| | Sales comparison approach, if appropriate. | | | | |
| | Income approach, if appropriate. | | | | |
| | Final opinion of values with land and improvement allocations. | | | | |
| | Reference manuals used. | | | | |
| | 4.14.7 Condominiums, Cooperatives and Planned Communities (as applicable) | | | | |

The County shall identify "uniform planned communities" (UPC) so that the common areas can be properly incorporated into the individual assessments

4.14.8 Exempt Valuation and/or Immune Property

The Vendor shall value all exempt/immune properties in the County using at least one of the three standard approaches to value (sales comparison, cost, and/or income approach). The emphasis should be on their current market value in-exchange as opposed to their value-in-use. The valuation information shall be entered into the data system.

4.14.9 Valuation Summary Reports

Throughout the scheduled valuation, copies of valuation processing summary reports, and other valuation-related reports, are to be given to the Project Administrator by the Vendor on a mutually agreeable schedule.

All parcels valued through the valuation system must have an accompanying valuation report showing a selected description, to include all appropriate value items as indicated in the sales analysis or model selection assignment, for each subject valid sales parcel utilized in the model selection. All valid sales utilized in the model building are to be identified for each appropriate neighborhood. If utilized, a model estimate, and weighted estimate value are to be shown for each subject parcel. The photographic images of the subject and each valid sale utilized to develop the neighborhood models may be displayed on a valid sale listing or document.

4.15 Final Value Field Review

The Vendor is responsible for 100% final review of all final value estimates, including vacant land and exempt and immune properties. Field review is to be conducted from the nearest public road, public right-of-way from which the property is visible, and/or desk-top review as outlined by IAAO standard. This methodology shall be approved by the Project Administrator. Final value field reviews must be completed by a qualified CPE final reviewer. Parcels are to be valued as of the valuation date for the preliminary assessment roll.

The final precertified property values are the responsibility of the Vendor. During the final review, the reviewer will search for and correct issues with data inaccuracies, subjective judgements, a unique subject property, or other atypical circumstances that may have been overlooked previously. If the reviewer wishes to deviate from the models, apply manual factors or override the value, they must enter the proper explanation in the CAMA.

The Chief Assessor/Director of Assessment and other County CPEs, when available, must make every effort to participate fully in the final value field review process. It is imperative that the County officials attain a complete and thorough understanding of final value field review in general, and more specifically, the determination of value process.

4.16 Statistical Studies

A. Sales Ratio Study. A third party or the Vendor shall generate and supply to the County an appraisal to sale price ratio study incorporating the statistical measures of accuracy. The study shall include a list of sales considered to be valid by the Vendor occurring within the County for (2) two years. Each sale listing shall include property address, parcel identification number, month and year of sale, property land use classification, selling price by unit value, appraised value of land and buildings, if applicable, total appraised value, ratio to sale price, mean ratio for the taxing jurisdiction, and standard deviation expressed in percentage.

The third party or Vendor will provide a summary by each taxing district and delineated neighborhood, which shall include the total number of valid sales, both vacant and improved, arranged by sales price increment, aggregate total selling price by class, average selling price, aggregate total appraised value, aggregate ratio, mean ratio, standard deviation, average deviation, and coefficient of dispersion (COD). This shall be supplied to assist the County and the Vendor in supporting their values with the State Tax Equalization Board and the taxpayer. It will also provide the County with a basis for gauging changes in value.

B. COD Objectives. The Vendor shall provide the following statistical objectives for COD at the time it delivers the tentative assessment roll as agreed.

COD standards from IAAO's Standard on Ratio Studies Incorporating STEB Land Use Codes.

| Property Class | STEB LUC | Type of property - Specific | COD Range* |
|--|---------------------|---|---------------|
| Single-family residential (including residential condominiums) | 1000 | Newer homogenous areas/active markets | 5.0 - 10.0 |
| Single-family residential | 1000 | Older or more heterogeneous areas, mix of older and newer properties, less active markets | 5.0 - 15.0 |
| Other residential | 1000, 1100, 1500 | Older properties, rural, seasonal, recreational, manufactured housing, 2-4 unit family housing, depressed markets | 5.0 - 20.0 |
| | 3000, 4000 | Larger areas represented by large samples, newer properties/active markets | 5.0 - 15.0 |
| Income -producing properties | 3000, 4000 | Smaller areas represented by smaller samples, older & newer properties/less active markets | 5.0 - 20.0 |
| | 3000, 4000 | Rural or small/older properties/depressed markets | 5.0 - 25.0 |
| | 2000, 9800 | Rapid development/active markets | 5.0 - 15.0 |
| Vacant land, residential vacant | 2000, 9800 | Slower development/less active markets | 5.0 - 20.0 |
| land | 2000, 9800 | Rural or small/little development/depressed markets | 5.0 - 25.0 |
| | 9800 | Rapid development/active markets | 5.0 - 20.0 |
| Other vacant land | 9800 | Slower development/less active markets | 5.0 - 25.0 |
| | 9800, 6000 | Rural/little development/depressed markets | 5.0 - 30.0 |
| Improved agricultural | 5000 | Varies with local conditions and market activity | 5.0 - 25.0 |

^{*} A COD lower than 5.0 may indicate sales chasing or nonrepresentative samples (IAAO *Standard on Ratio Studies*). Therefore, results under 5.0 with sufficient sales should undergo sales chasing tests.

4.17 Assessor's Preliminary Value Review

The Project Administrator or designee(s) must review the preliminary values as they are delivered (possibly staggered) by the Vendor according to the project timetable. Any errors or problems are to be reported to the Vendor for consideration, correction, or explanation. Prior to preliminary value notices being mailed, all Vendor produced values must be merged with the latest ownership information.

Because the informal review values will be the responsibility of the Vendor, any County requests for value changes the Vendor does not agree with must be made in writing to the Vendor. Any County CPE assigned value and the appropriate override code designating the reason for the change must be applied to the property data file. This relieves the Vendor of any responsibility to defend such changes.

4.18 Assessment Notification Options

Option 1: Data Mailer by the Vendor. The Vendor shall provide a mailer to each property owner detailing key property characteristics relevant to value. This mailer does not include a preliminary value. Change in property characteristics by the Vendor may affect the property value. [See Section 4.11.9 (Data Mailer).]

Option 2: Preliminary Value Mailer by the Vendor. The Vendor shall provide a mailer to each property owner detailing the preliminary assessment value. Property characteristics can be corrected by the Vendor. The Vendor may determine a need to adjust the valuation model for specific neighborhoods. In the event of such changes, the Vendor will notify by first class mail, or electronically if agreed upon, affected property owners in all such neighborhoods of new values.

Options 1 and 2 may be used in conjunction with each other, or separately, or not at all; however, it is strongly recommended that both Options 1 and 2 be utilized.

4.19 Informal Review Process

If Option 1 and/or 2 are/is selected, all property owners shall have the opportunity to review the information provided on the notice with a representative of the Vendor. All property owners who request an appointment within the agreed upon time period will receive a meeting to discuss the property characteristics and/or preliminary value change as a result of the property characteristic update. The informal review process is the responsibility of the Vendor. The Vendor will provide staff to receive property owners' telephone calls, answer questions and set up appointments for meetings. The Vendor must use experienced staff for these meetings and for fieldwork related to property owner inquiries. This includes the responsibility of reinspection and data correction processing to the assessment/inventory files. A final reviewer must review and approve all proposed value changes.

Scheduling of evening/weekend meetings, in addition to the daytime schedule, will be required. Meetings will be prescheduled by telephone and held at sites throughout the County to be determined later.

The Vendor must inform the property owner at the time an appointment is made and at the start of each informal review meeting that the purpose of the informal review meeting is to explain the property data collected; no decision regarding a property's value will be made at the time of the informal review meeting; there may be follow-up by field visit or phone call; and a licensed CPE will review the information and determine if a value change is warranted.

| Any changes made pursuant to assessment notifications or informal reviews must be reflected on a final valuation report provided to the County. The Vendor must provide the County with an analysis of, at a minimum, the following. |
|--|
| ☐ The number of informal review meetings |
| ☐ The number requiring "in-field" follow-up |
| ☐ The number requiring value changes |
| ☐ The amount of assessed valuation changed, by property type |
| 4.20 Certified Final Value Change Notice /Formal Determination of Value Notice |
| A Final Value or formal determination of value notice, in compliance with the assessment laws and approved by the County, is to be provided to the property owner after acceptance of the new values by the County. This notice must be provided to each property owner on or before July 1 of the year preceding the implementation of the new assessment values. This final value may be appealed by the property owner or taxing district to the Board. |
| The Vendor/County is responsible for all associated costs with the certified final value change notice; i.e., printing, paper, envelopes, and postage for mailing of this notice. All notices shall be sent by USPS first class mail to the last known address of the property owner. |
| 4.21 Formal Appeal Process; Formal Defense of Values |
| During the formal appeal period, beginning with the mailing of the notices provided in Section 4.20, the Vendor, upon request, shall make CPEs and individuals with field experience available to assist the County in property assessment appeals made to the Board. |
| The Vendor, upon request, shall make staff available to perform all related fieldwork and process inventory changes resulting from the formal appeal process. The cost associated with this option shall be in addition to the contract price and stated as a separate option. |
| All proposals should specify how many hours/days of CPE appeal assistance is included (if any), and any additional charge to the County for the defense of values to the County and/or court system. |
| 4.22 Mass Mailing and Postage |
| The Vendor is responsible for providing paper, envelopes, folding, stuffing, postage (first class) and postage discounts relative to mailing each of the following (if desired by the County). |
| ☐ Pre-inspection letters |

☐ Data mailers, including cover letters

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| |

| Preliminary value mailers |
|---|
| Request for commercial income and expense statements |
| Certified value change notice/formal determination of value |

4.23 Data Entry

The Vendor is responsible for providing data collection and valuation related data entry services as necessary, acceptable to the County.

The final output of the data entry device must be on media that is machine-readable at the file creation site. The media is to be provided by the Vendor. If the media is in paper format, copies shall be scanned as an image or in another electronic format.

The Vendor may opt to utilize an on-line update feature and place the data inventory changes directly onto the inventory file. This procedure satisfies the requirements of this section, i.e., the merge of data from the Vendor's data system to the County's data system (should the County elect not to purchase the software utilized by the Vendor for the project). It is suggested that County utilized the same software utilized by the Vendor to produce values.

4.24 Valuation Documentation

A preliminary USPAP compliant Mass Appraisal (Reassessment) Report shall be provided to the County prior to mailing any change of assessment notices. A final USPAP compliant Mass Appraisal (Reassessment) Report shall be expected within thirty (30) days after publication of the final assessment roll.

4.25 Appraisal Manual

The Vendor shall provide to the County two (2) copies of the appraisal manual. The manual shall include all data used in the appraisal of all classes of property using all three approaches to value including but not limited to all cost schedules, depreciation tables, land guides, cap rates and methods and procedures used. The County may reproduce the manual as required for its internal operations.

SECTION 5- DATA SECURITY

The Vendor is responsible for establishing and maintaining appropriate methods to store and transport all project data in a manner that will ensure minimal data loss.

Each Vendor will submit a plan to the County for data security in its proposal.

The Vendor will be responsible for copying each master data file and all project related databases (e.g., commercial income and expense data, photographic images, etc.) on a weekly basis, at a minimum, and storing them on-site and in an off-site location that will ensure safety of the files. The transactions, necessary to update the data files, will be kept on appropriate data storage media until the updated master file is copied. This will be in addition to the normal daily and weekly archiving, the results of which need not be stored off-site.

The Vendor shall not at any time reveal to any person outside the scope of this project any proprietary or confidential information of which the Vendor gains knowledge during this project. The Vendor shall, at the termination of the project, return to the County all identification badges, keys or other access devices issued by the County and shall not copy or use any such devices in any manner except as specifically authorized by the County.

SECTION 6 - VENDOR PROJECT STAFFING

The Vendor must provide qualified and experienced professional and technical personnel who can accomplish the required work. The Vendor shall, in the proposal, describe the organization structure that will be used to manage this project and will include a complete organization chart. All management and technical personnel that the Vendor will initially assign to the project must be approved by the Project Administrator prior to undertaking duties on the project, subject to modification in accordance with 6.3. Vendor staffing must be named in accordance with the following.

6.1 Project Management and Technical Staff

Vendor staffing for this project should include, at a minimum, the following:

Management Staff

Project Director (1)

Data Collection Supervisor, Data Management Supervisor, Office Manager (2)

Public Information Officer (1)

Technical Staff

Crew chiefs (2)

Data collectors (As required)

Personnel who will be responsible for assessment, inventory, and valuation processing (4)

Personnel responsible for the development of the property valuation model shall be credentialed as Certified Pennsylvania Evaluators. (4)

Personnel with residential/farm/vacant valuation responsibilities (4)

Personnel with commercial valuation responsibilities (2)

Personnel with training responsibilities (2)

Qualified field reviewers (4)

Property owner inquiry specialists (2)

The Vendor must make at least one technical person available for assessment/inventory processing, as needed, throughout the project. At least one person, skilled in the operation of the valuation programs, will be required during the valuation phase of the project.

A minimum of the Project Director, one technical person and sufficient appraisal staff will be required to provide services as defined in the contract.

The name of the individuals who will direct, supervise, and furnish technical assistance, their qualifications, the staff days each will spend on the project, and a list of the most recent projects in which each has been involved, identifying the capacity in which they were employed, must be incorporated into the timetable objectives and timely completion of the project, subject to contractual remedies (see Sections 8 and 9.13). The Vendor shall be responsible for staffing necessary to meet the timetable objectives and timely completion of the project. Fiscal and other contractual penalties will be imposed for failure to meet the established timetable.

6.2 Vendor Staff Charges Outside of this Agreement (Vendor to complete with submission)

The Vendor's time and materials rates for technical assistance outside of this agreement and for the term of this agreement are as follows and should be expressed as hourly or daily rates.

| Appraisal Project Manager | \$ |
|---|----|
| Senior Appraiser | \$ |
| Appraiser | \$ |
| Data Collector | \$ |
| Clerical / Data Entry | \$ |
| Senior Systems Manager | \$ |
| Systems Project Manager | \$ |
| Senior Programmer / Analyst | \$ |
| Programmer / Analyst | \$ |
| Application Training | \$ |
| Testing / Application Support / Documentation | \$ |
| External System Consultant | \$ |
| System Design Consultant | \$ |
| Formal Hearing Appraiser | \$ |
| Court Appeal Preparation | \$ |
| Court Appeal Appraisal Services (testimony and appraisal) | \$ |

The above rates shall be effective only regarding work efforts beyond the scope of work for this Agreement. Reasonable travel and other out-of- pocket expenses shall be billed at direct cost. Travel time costs must be specified.

6.3 Staffing Changes

If the Vendor needs to make a change to the management staff, the Vendor must obtain approval from the Project Administrator and notify the County with the Project Administrator's approval. Changes to technical staff shall require prior notice to the County. The Vendor must make every effort to maintain the specified staff or staff with equivalent training and experience. The Vendor cannot be responsible for personnel changes beyond its control.

SECTION 7 - DELIVERABLE PRODUCTS

☐ Project status reports produced throughout the project. ☐ Training lesson plans, timetables, dates of training, attendance rosters, and project manager sign off on training components. ☐ Sample sales verification letter/mailer for County or County designee/project manager sign off. ☐ Sample income and expense questionnaires for County or County designee/project manager sign off; originals or scans of all returned forms. ☐ Sample inventory data mailer for all property types for County or County designee/projector manager sign off; originals or scans of all returned forms. ☐ A data collection form with sketch (and photograph/images if this option is selected) for each parcel. ☐ An electronic copy of all valid sales used in valuation effort and all documents required. ☐ A report of failures and discrepancies in the accuracy of data items collected, as revealed by the recollection of data items by field supervisors/crew chiefs and a report of the remedial action taken. ☐ A report of all tax map discrepancies found. ☐ Neighborhood maps for all residential and nonresidential neighborhoods/valuation groupings along with a narrative that defines each neighborhood or grouping. ☐ Valuation processing outputs, including final selected options used for regression and comparable sales routines (computer file and paper copies); also including but not limited to a copy of variables and options used for land, cost, sales comparison, and income. All manual and computerized reports that support values and valuation formula, including but not limited to sales ratio studies, CAMA models and unit price analyses (i.e., \$/sq. ft., \$/acre, etc.). ☐ A computer-produced comparable sales report for each residential, farm, vacant parcel valued using the sales comparison approach or neighborhood-level market model reports, as applicable; a copy of all applicable reports must be provided to the County prior to the start of final review to aid the County in reviewing the computer-generated values. ☐ Summary of reporting capabilities of CAMA system.

The Vendor will be responsible for the delivery of the following products according to the project timetable.

- A computer-produced market and income report for each commercial parcel valued using the income approach. A copy of all market and income reports must be provided to the County prior to the start of final review to aid the project manager in reviewing the computer-generated values.
- A final review document for each parcel appraised (residential, farm, vacant and commercial); documentation that a final reviewer has reviewed these parcels.
- A copy (computerized and paper) of the valuation factor file or equivalent used to produce commercial market and income values, including but not limited to gross income per unit, vacancy rates expense ratios and capitalization rates; all income and expense data used to produce the valuation factor file, including but not limited to questionnaires returned by commercial property owners, market, lease and/or sales data used from within or outside of the County, and copies of any published market data used.
- 2 Land schedules and sales analysis documentation used in the land valuation.
- A written overview report of valuation methods used.
- A Restricted Appraisal Report (in accordance with USPAP) where required for each unique or highly complex property, including property previously considered tax exempt or immune from taxation.
- A cross reference of values (old v. new), i.e., a listing of estimates of values for each parcel as of the preliminary assessment roll; i.e., pre-reassessment v. post-reassessment and preliminary valuation notices v. final valuation notices.
- Original field review documents for all parcels including cost, sales comparison and income information with field notes justifying all adjustments from the machine-generated estimates.
- A report of the reasons for significant changes made to machine-generated estimates of value resulting from field review, and all changes resulting from informal review meetings (clerical and/or mathematical errors) with property owners or any other action by, or on behalf of, the County.
- As of preliminary roll, a sales ratio study (see Definitions) showing the ratio of sales to assessed values of recently sold parcels in the assessing unit, plus any other analyses used to validate the preliminary assessments.
- A report on the disposition of all property owner complaints and informal reviews.
- The following programs will be run in the prescribed sequence to assure that the subject and sales inventory data and associated output reports turned over to the County are as clean as possible:

<u>Inventory Editing</u> - A program which performs standard and/or user defined cross edits on the residential and commercial inventory files. The output report must show that all possible edit errors have been resolved, or else maintain the master files to resolve errors and rerun the program until all edit errors have been resolved.

<u>Sale/Subject Mismatch</u> - A program which compares the subject inventory to sale inventory and displays mismatches. The output report must show that all erroneous mismatches have been resolved, or else maintain master files to resolve errors and rerun the program until all possible edit

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errors have been resolved. Copies of these files must be available to the County prior to final valuation production.

One copy of the County master file, complete and up to date, used to produce the preliminary assessment roll as described, including inventories for all parcels used as the basis for the preliminary assessments, as well as all sales used in the analysis for this project and the associated inventory at time of sale.

Training for County assessment staff and appeal boards as specified in the RFP has been completed as evidenced by attendance logs and sign-in sheets.

The project is not considered complete until all deliverables in accordance with this section have been completed and accepted by the Project Administrator.

SECTION 8 - PAYMENT SCHEDULE AND PENALTY

Except for per diem rates for work related to Vendor staff charges outside of this agreement and court proceedings, this is a **fixed price** contract. Proposals submitted, other than fixed price proposals, will not be accepted. Each proposal shall include a payment schedule that shows deliverable products at easily identifiable stages of the project. Payment shall be made to the Vendor according to the agreed upon schedule. The schedule is to adhere to the following suggested criteria. **The final criteria will be agreed between Lackawanna County and the Vendor as part of the final contract.**

The Vendor will submit a bill to the Project Administrator. This bill is to be discussed at the next regularly scheduled status meeting. The Project Administrator shall review submitted vouchers within two weeks of receipt. The Project Administrator must notify the Vendor, in writing within an additional week, of any item or portion of an item that is incomplete, not in conformance with the contract, or erroneous. If the Project Administrator certifies that the project is progressing satisfactorily in accordance with the project timetable (Section 4.3 of this RFP), payment for the uncontested items will be made to the Vendor representing ninety per-cent (90%) of the amount billed. The remaining ten percent (10%) will be retained by the County. The amount so retained will be paid to the Vendor within thirty (30) calendar days following satisfactory completion of the terms of the contract. The above percentages shall be finalized prior to contract award.

If the Project Administrator determines that, due to the fault of the Vendor, the project is not progressing satisfactorily on schedule, an additional twenty percent (20%) of the bill will be retained. The Project Administrator will provide the Vendor with written justification for the additional retainage and define an acceptable resolution to the situation. If the problem has been rectified to the satisfaction of the Project Administrator within thirty (30) calendar days, the twenty percent (20%) will be paid at that time. If the problem is not rectified within the thirty (30) day period, the Project Administrator will immediately determine whether the twenty percent (20%) will be retained until thirty (30) days after satisfactory completion of all terms of the contract; or, whether the County will exercise the option of having the work satisfactorily completed at its own expense and the cost thereof deducted from the retainage. The above percentages shall be finalized prior to contract award. In addition to the retainage provisions found in Section 8, a bid guaranty, a certified check, bank cashier's check, trust company treasurer's check, bid bond on the form provided and furnished with the Contract Documents, or other form of security permitted by applicable law in the amount of 10% of the Total Bid shall be submitted with each proposal as a guarantee that the bidder will execute the contract if awarded the same. Checks shall be made to the Treasurer of Lackawanna County.

SECTION 9 - CONTRACTUAL REQUIREMENTS

9.1 Compliance with Laws, Regulations and Professional Standards

The Vendor covenants and agrees it will comply with all applicable federal and Commonwealth laws and regulations, including but not limited to Pennsylvania assessment laws, applicable vocational and professional standards, including USPAP standards relating to mass appraisal, in the performance of this contract, and provide all products as described in the proposal as incorporated into this agreement.

9.2 Nondiscrimination

Vendor and/or subcontractor agrees that, in the performance of any contract awarded to it, said Vendor will not discriminate against any employee or other persons on account of race, color, sex, religious creed, ancestry, age or national origin. The Vendor shall comply with all state and federal laws prohibiting discrimination in hiring or employment opportunities. In the event of noncompliance, the County shall have the right to cancel this contract, except when the claim of noncompliance is based solely upon the County's decision to withhold employment approval. The Vendor shall furnish all necessary employment documents and records for the purposes of investigation to ascertain compliance with the provisions of this clause.

Project personnel must be approved by the County prior to being employed for the project and will be required to carry an identification card (ID) while on project business. This ID will contain the employee's photograph, name, title, and physical description. The ID will carry the signature of the Project Administrator and will be issued by the County. The ID will be surrendered to the Project Administrator upon termination of the employee or upon completion of the project.

9.3 Changes in Contract

There shall be no changes, alterations, or additions in the reassessment contract without prior written consent of the County's Contract Administrator and the Vendor. This specifically includes the fixed price payment and per diem charges as outlined in this contract.

In the proposal, the Vendor will state that the fixed price paid by the County to the Vendor shall include all expenses set forth by example herein, but not limited thereto, including all temporary living and relocation expense allowances, nominal office supplies, direct and indirect costs, administrative and marketing overhead, and travel within County. The said fixed price also includes expenses of the Vendor, its agents and/or employees for travel outside the County.

9.4 Statement of Noncollusion

A statement of noncollusion, duly executed by the Vendor, shall be affixed to the offer to perform services pursuant to this contract, and shall affirm that:

The proposed fixed price has been arrived at independently, without collusion, consultation, or

| communication with any competitor. |
|---|
| The said fixed price was not disclosed by the Vendor and was not knowingly discussed prior to the submission, directly or indirectly, to any other Vendor or to any competitor. |
| |
| No attempt was made by the Vendor to induce any other person, partnership, or corporation to submit |
| or not to submit a proposal for the purpose of restricting competition. |

Appendix J contains a sample of an affidavit for this purpose.

9.5 Insurance Requirements

The County and the Vendor must mutually understand and agree that their respective liability hereunder for damages, regardless of the form of proceeding or action, shall be such as is defined by applicable Pennsylvania law.

The Vendor will serve in the capacity of an independent contractor in this reassessment project and will maintain insurance at least as hereinafter set forth to protect it and the County from all claims under the Workers' Compensation Law, and such other employee benefits law, and from claims for damage to person or property arising out of and during its operation pursuant to this agreement, for the entire pendency of this reassessment project.

| A comprehensive general liability insurance policy with the following limits of coverage: \$1million combined single limit per occurrence for bodily injury, property damage, and personal injury with a \$2 million general aggregate limit. |
|---|
| A comprehensive automobile liability insurance policy with a combined single limit of \$1 million bodily injury/property. |
| The vendor shall provide Errors and Omissions or Professional Liability Insurance proof of coverage of \$5 million in a Certificate of Insurance to Lackawanna County with the County named as an Additional Insured on the General Liability, Auto Liability and E&O/Professional Liability. |
| The foregoing comprehensive liability insurance policy and comprehensive automobile liability insurance policy shall include the County as an additional named insured, at no extra cost to the County, and the certificate of the insurance relating hereto shall be submitted to the County upon the signing of this contract. The Vendor, in addition to the foregoing, must provide and maintain, during the pendency of the reassessment project, such Workers' Compensation and Employer Liability Insurance as required by the Commonwealth of Pennsylvania. |

9.6 Conflict of Interest

No director, officer, employee, agent, or subcontractor of the Vendor shall be deemed to be an agent or employee of the County. The Vendor shall not employ as a director, officer, employee, agent, or subcontractor, directly or indirectly in any capacity, any elected or appointed official of a Pennsylvania political subdivision or any member of his or her immediate family, or an employee of the County or any member of his or her immediate family. In the event Vendor seeks to employ, directly or indirectly, or contract with an employee of a Pennsylvania political subdivision other than the County, it shall first disclose the nature of the public

employment, and obtain the approval of the Project Administrator, which shall not be withheld absent reasonable justification provided to Vendor in writing.

The Vendor agrees that it will require all its directors, officers, employees, agents, and subcontractors to comply with all applicable federal and states laws, applicable vocational and professional standards, and USPAP relating to this agreement. The Vendor will provide relevant testimony regarding any phase of this agreement, or the performance thereof, and that the refusal to supply such evidence and/or testimony shall be the cause for immediate termination of this agreement by the County.

No personnel of the Vendor or official or employee of the County who exercises any functions or responsibilities in connection with the review or approval of the undertaking or carrying out of any work under this contract, shall prior to the completion of said work, voluntarily acquire any personal interest, direct or indirect, which is incompatible, or in conflict with, the discharge and fulfillment of such person's functions and responsibilities with respect to the carrying out of said work.

Any person who acquires an incompatible or conflicting personal interest, prior to, on or after the effective date of this contract, or who involuntarily acquires incompatible or conflicting personal interest, shall immediately disclose that interest to the County in writing. Thereafter, such person shall not participate in any action affecting the work under this Contract, unless the County determines that, considering the personal interest dis-closed, such person's participation in any such action would not be contrary to the public interest.

9.7 Assignment of Contract

The Vendor shall not assign, convey, transfer or delegate any of its responsibilities and obligations to this agreement to any person, corporation, partnership, association, or entity, without the prior written approval of the County's contract administrator. Any successor in interest to the Vendor to this contract shall be substituted for the Vendor as a party to this contract without the requirement of the aforesaid written approval, and all obligations, duties, and liabilities of the substituted party under this contract shall continue in full force and effect.

9.8 Compensation

The Vendor will follow the procedure outlined in Section 8 for payment.

9.9 Ownership of Data and Work Products

The County owns all data work products and at no time in a dispute can the vendor use data as a dispute item.

All data entered the Vendor software shall remain the exclusive property of the County. Upon request, or upon termination or expiration of any agreement, the Vendor shall assist the County in retrieving its data out of the software, including providing any necessary schema to make to data readable in an agreed upon format without any additional payment to or approval by the Vendor.

The County shall have the right, as part of the license granted hereunder, to make as many additional copies of the documentation as the County deems necessary. The Vendor shall provide, as part of this contract, **five** (5) seats/users/sessions to access the software. Further, this contract shall provide a cost for each additional seat/user/session.

All final written or tangible work products shall belong to the County. In the event of premature discontinuation of work, the Vendor shall agree to provide all existing work and data files to the County. Delivery of all files after the project is completed will be as outlined in Section 7 of the RFP.

9.10 General Legal Responsibility

The Vendor must comply with all federal, state, and county laws, ordinances, rules and/or regulations, including labor laws, and those against discrimination, existing or adopted in the future, during the term of the project, applicable at any time to the Vendor pursuant to its obligations regarding the project. The Vendor and any of its subcontractors, agents and/or employees shall obtain, at their sole cost and expense, all required permits, franchises, approvals, licenses and/or certificates necessary for the performance of its obligations pursuant to this contract.

9.11 Instrument of Contract

The County and the Vendor agree that this contract, together with, any appendices specifically integrated, is the complete and exclusive statement of the agreement between the parties and supersedes all proposals, oral and written, and all other communication between the parties relating to the subject matter of this contract.

9.12 Right-to-Know

The Pennsylvania Right-to-Know Law, Act 3 of 2008 (65 P.S. §§ 67.101-3104), ("RTKL") applies to this Contract. To these provisions:

If the County needs the Vendor's assistance in any matter arising out of the RTKL related to this Contract, it shall notify the Vendor in writing. Upon receipt of the notice the Vendor shall: (1) provide the County, within five (5) calendar days after receipt of written notification, access to, and copies of, any document or information in the Vendor's possession arising out of this contract that the County reasonably believes is requested information and may be a public record under the RTKL, and (2) provide such other assistance as the County may reasonably request, in order to comply with the RTKL with respect to this contract.

If the Vendor considers the requested information to include a request for a "trade secret" or "confidential proprietary information," as those terms are defined by the RTKL, or other information that the Vendor considers exempt from production under the RTKL, the Vendor must notify the County and provide, within seven (7) calendar days of receiving the written notification, a written statement signed by a representative of the Vendor explaining why the requested material is exempt from public disclosure under the RTKL.

The County will rely upon the written statement from the Vendor in denying a RTKL request for the requested information unless the County determines that the requested information is clearly not protected from disclosure under the RTKL. Should the County determine that the requested information is clearly not exempt from

disclosure, the Vendor shall provide the requested information within five (5) business days of receipt of written notification of the County's determination.

If the Vendor fails to provide the requested information within the time required by these provisions, the Vendor shall indemnify and hold the County harmless for any damages, penalties, costs, detriment, or harm that the County may incur as a result of the Vendor's failure, including any statutory damages assessed against the County.

The County will reimburse the Vendor for any costs associated with complying with these provisions only to the extent allowed under the fee schedule established by the Office of Open Records or as otherwise provided by the RTKL if the fee schedule is inapplicable.

The Vendor may file a legal challenge to any County decision to release a record to the public with the Office of Open Records, or in the Pennsylvania courts; however, the Vendor shall indemnify the County for any legal expenses incurred by the County as a result of such a challenge and shall hold the County harmless for any damages, penalties, costs, detriment or harm that the County may incur as a result of the Vendor's failure, including any statutory damages assessed against the County, regardless of the outcome of such legal challenge. As between the parties, the Vendor agrees to waive all rights or remedies that may be available to it as a result of the County's disclosure of requested information pursuant to the RTKL.

The Vendor's duties relating to the RTKL are continuing duties that survive the expiration of this Contract and shall continue if the Vendor has requested information in its possession.

9.13 Default

In the event there is a default by Vendor or the County with respect to any provision of this Contract or their obligations under it, the nondefaulting party shall give the defaulting party written notice of the default. The defaulting party shall have thirty (30) days from receipt of the written notice to cure the default. The defaulting party shall have such extended period beyond the thirty (30) days if the nature of the cure reasonably requires more than thirty (30) days and the defaulting party commences the cure within the thirty (30)-day period and thereafter continuously and diligently pursues the cure to completion. The nondefaulting party may not maintain any action or effect any remedies for default against the defaulting party unless and until the de-faulting party has failed to cure the same within the time periods provided in this paragraph. Should the de-faulting party fail to cure, or, in accordance with this paragraph, commence to cure any default within the applicable time period and continue with due diligence to complete such cure, the no defaulting party may pursue any remedies available to it against the defaulting party at law or in equity, including, but not limited to, the right to terminate this contract.

9.14 Bid Bond

In addition to the retainage provisions found in Section 8, a bid guaranty, a certified check, bank cashier's check, trust company treasurer's check, bid bond, or other form of security permitted by applicable law in the amount of 10% of the Total Bid shall be submitted with each proposal as a guarantee that the bidder will execute the contract if awarded the same. Checks shall be made to the Treasurer of Lackawanna County.

SECTION 10 - PROJECT COST ITEMIZATION

Geographic Information System (GIS) Purchase and/or Updates

Project cost itemization covering the scope of services in this RFP is not a requirement. If the Vendor wishes to provide various options for services included in the scope of this RFP, the Vendor shall provide costs for the different service options for the County to consider. For example:

| Data Collection | | |
|--|--|--|
| | Mobile device v. hard copy | |
| | In-field data collection v. desktop review | |
| | Photography/Imagery | |
| | Street level v. insight | |
| Litigation Support | | |
| | Participate in all court appeals from any individual or group | |
| | Participate in challenges in general to the methodology or procedures used by the Vendor | |
| Costs to Value Unique and Highly Complex Parcels | | |

Lackawanna County Commissioners RFP#266-21-100 Due September 23, 2021, 11:00AM