"The county seat exemplifies one of the more self-conscious expressions of American urban design, both spatially and symbolically. The courthouse square was designed explicitly to express community values and to serve as a focal point of community life. Through time, the square often assumed even greater importance as a symbol of a town's social, political, and economic prosperity. For these reasons, the courthouse square offers an interesting window on American town planning traditions and the relationships between these traditions and the social meaning of civic space. Town planning, land use, social activity and architectural symbolism are interwoven at the square in ways matched by few other elements of American urban design."

Excerpt from Robert E. Veselka and edited by Kenneth E. Foote





Conditions

History

Renovation

**Options** 

**Options Chosen** 



Introduction

**Summary of Existing Conditions** 

**Historic Preservation** 

**Building Program** 

Site Review

**Building Review** 

Construction

**End Note** 

**Open Discussion** 



## Lackawanna County

Lackawanna County Commissioners
A.J. Munchak
Robert C. Cordaro
Michael J. Washo

Architecture . Engineering
Archeologist . Historic Preservation
Acoustic Engineer
Civil Engineering
Geotechnical Engineering
Environmental Engineering
Technology . Security
Site/ Building Security
Construction Manager
County Project manager
Court Programmer
Landscape Architecture
State Court Advisor
Courtroom Technology
Document Manager
Diversifie

Highland Associates ation John Milner Associates AVL Design Acker Associates GEO-Science Alicon Environmental Arcisec Beau Dietl & Associates LR Costanzo Co, Inc. CEP Inc. National Center for State Courts Thomas J. McLane Associates

Office of the State Courts

**Software Engineering Associates** 

**Diversified Information Technology** 



**Statue of Liberty Restoration** 



**High School North-Goodwill** 



New Immigration Bldg. Ellis Island



Stamford, Connecticut Old Town Hall



U.S. Military Academy
West Point



**The Globe Store Restoration** 



**Penn Security Bank** 



"Courthouse as a Courthouse"

### courthouse building assessment summary

**Building is structurally sound** 

**Security Circulation Paths Poor** 

**Public and Private Functions are poor** 

**Americans with Disability Act (ADA):** 

Main Entrance is non-accessible

Ramps at North and South Entrance are non-compliant

Few doors have ADA accessible clearance or hardware

South end of 2<sup>nd</sup> Floor has 3 rooms not accessible

North end of 3<sup>rd</sup> Floor has 3 rooms not accessible

North Public toilets on 1, 2, 3 Floors are not accessible

Attic- 4th Floor is not accessible

**Existing Window System: Failing** 

Miscellaneous areas of concern:

Ponding roof water/ masonry restoration/ finishes

**Hazardous Material:** 

Existing gutter/fascia- lead paint

B, 1<sup>st</sup>, 2<sup>nd</sup>, and 3<sup>rd</sup> vinyl asbestos tile

Courtrooms are in good condition.

Corridor wall penetrations are unsealed.

File storage in Attic is a significant fire hazard.

Stair from 4<sup>th</sup> to penthouse- not structurally sound.

**Heating/Ventilation/Air Condition Systems** 

Pneumatic control system is at its life expectancy

**Indirect ventilation system (not effective)** 

Heat units and heat pumps at life expectancy

Heat pump service is limited and dangerous

T-stats are poorly located

Cooling tower/ pumps at their life expectancy

**Electrical / Emergency Systems** 

1600 amp switchboard is in poor condition

No emergency lighting in Courtrooms

Quantity of exit lighting is inadequate

Lighting levels are lower than current standard

Ex. magnetic ballast not as efficient as electronic ballast

Telephone system adequate for building needs

**Data distribution is up to current standards** 

Fire Alarm system is up to code

**Plumbing / Fire Protection System** 

Building is not sprinklered

Fire Protection system consists of (2) 6" dry standpipes

Domestic water system in good condition

Storm water system is in good condition

Plumbing fixtures old and beyond their life expectancy



#### **Functional and Aesthetic**

Poor relationship to site Incompatible with historic structure

Building is structurally sound
Central Court undersized
Central Court circulation paths poor
Jury Assembly undersized
Poor Floor to Floor height
Column Spacing inefficient
Parking under building

Existing Window System: Failing

Americans with Disability Act (ADA):

Elevator does not work

No Emergency Shut Offs

Sewer line freezes

Requires new roof

Cooling tower needs to be replaced

Asbestos containing materials



















**Courthouse Ceilings** 





Fire Hazard Life Safety





Judge's Chambers

























# Health and Safety Hazards

























"Courthouse as a Courthouse"



### **Historic Preservation Issues**

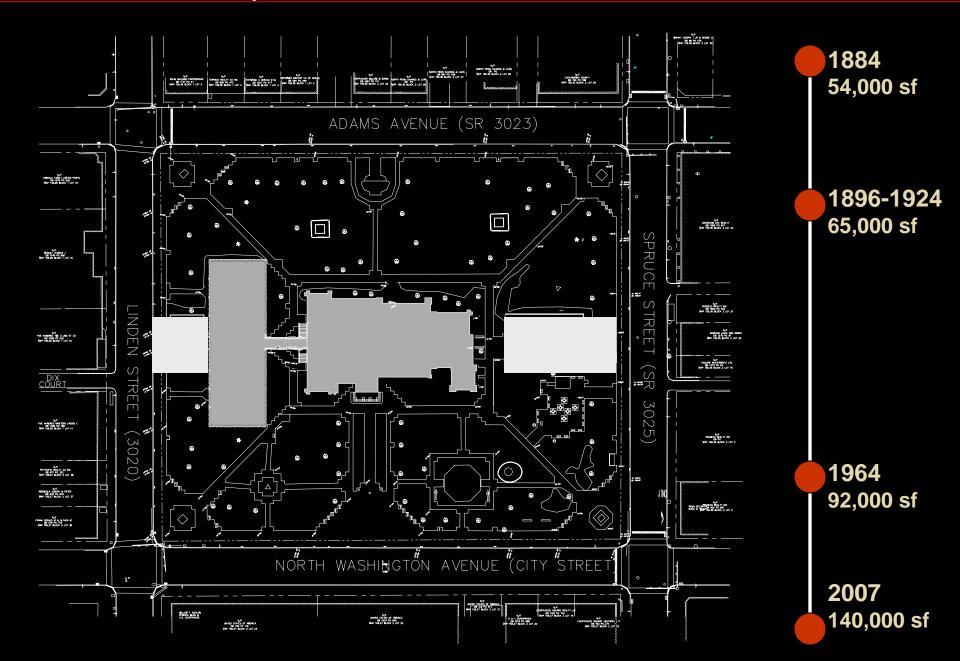
Section 106 / Secretary of the Interior's Standards

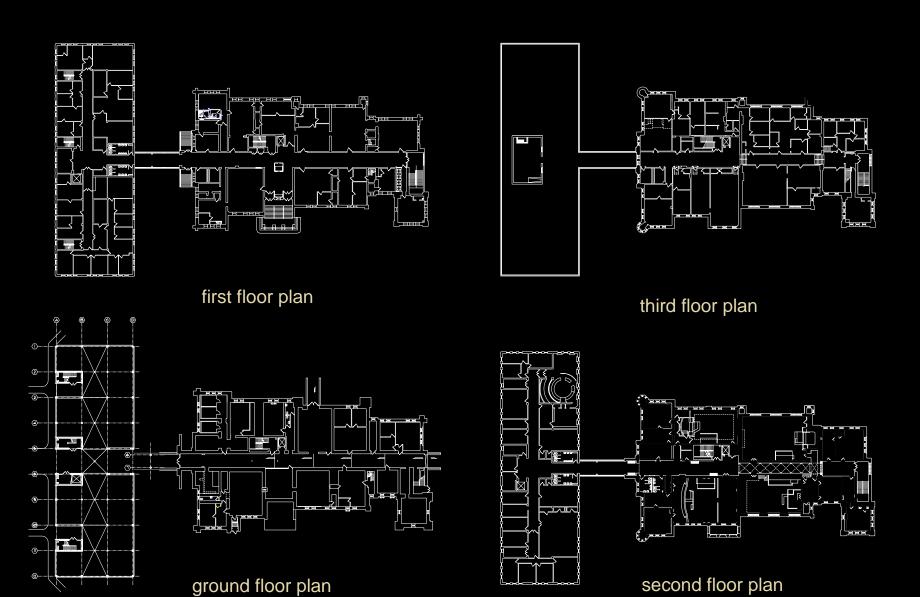
Project Specific Preservation Issues

Inspection / Sampling / Testing

Design Team approach to the preservation issues

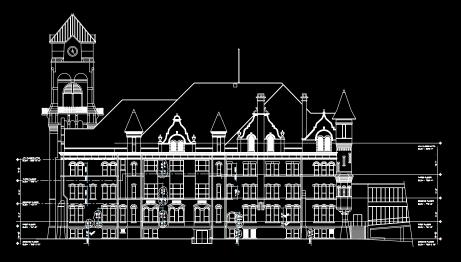
Bureau of Historic Preservation review and findings



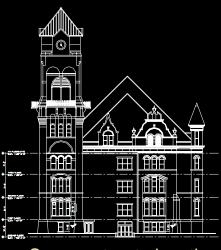




Washington avenue elevation



Adams avenue elevation



Spruce street elevation



Linden street elevation



View from North Washington Avenue



View from corner of North Washington Avenue and Linden Street



View from corner of North Washington Avenue and Linden Street



Commonwealth of Pennsylvania Pennsylvania Historical and Museum Commission Bureau for Historic Preservation Commonwealth Keystone Building, 2nd Floor

Commonwealth Keystone Building, 2nd Fl 400 North Street Harrisburg, PA 17120-0093 www.phmc.state.pa.us

August 1, 2005

William M. Flynn, AIA Highland Associates, Inc. 102 Highland Avenue Clarks Summit, PA 18411

TO EXPEDITE REVIEW USE BHP REFERENCE NUMBER

Re: ER 05-2388-069-B

HS: Proposed Additions and Renovations to the Lackawanna County Courthouse, Scranton, Lackawanna County

Dear Mr. Flynn:

The Bureau for Historic Preservation (the State Historic Preservation Office) has reviewed the above named project in accordance with Section 106 of the National Historic Preservation Act of 1966, as amended in 1980 and 1992, and the regulations (36 CFR Part 800) of the Advisory Council on Historic Preservation as revised in 1999. These requirements include consideration of the project's potential effect upon both historic and archaeological resources.

Thank you for meeting with representatives of our office to discuss this complex project. Based on the plans presented at our July 25, 2005 meeting it is our opinion this project should have no adverse effect upon the historic resources listed below. However, this finding is conditional upon our review of project plans and specifications and their conformance with the Secretary of Interior's Standards for Rehabilitation and Guidelines for Rehabilitating Historic Buildings. Please make arrangements to forward final plans, specifications, and architectural drawings or work write-ups to the Bureau for Historic Preservation. Please address any changes made to the plans, materials and methods.

If you need further information in this matter please consult Susan Zacher at (717) 783-9920 or Scott Doyle at (717) 783-6012.

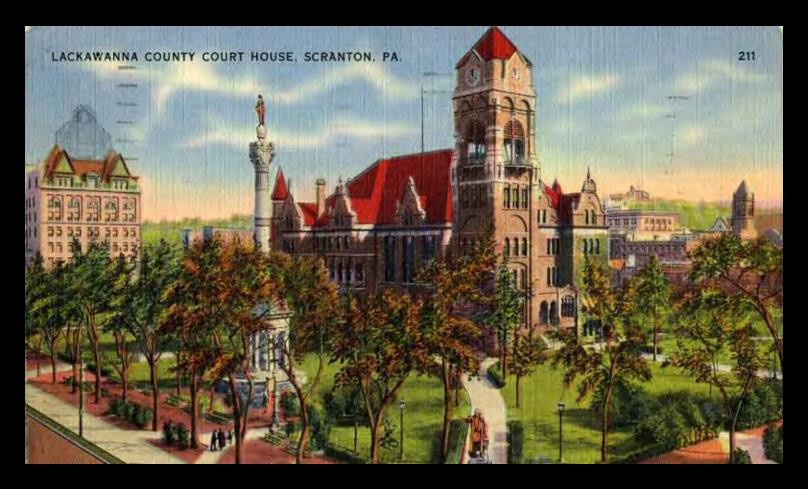
Sincerely,

Douglas C. McLearen, Chief Division of Archaeology &

Protection

cc; F. Neale Quenzel DCM/smz The Lackawanna County Courthouse is listed on the National Register of Historic Places. Projects on the national Register must follow The Secretary of the Interior Standards for Rehabilitation of Historic Structures when State and Federal funding is being applied toward the project. Currently there is no such funding identified for this project. However, our team has chosen to follow the Federal guidelines regardless. This will allow the County to accept funding should it become available but also ensures that our team is adhering to the accepted standards for additions and renovations to Historic structures.

This letter here merely states that we have had a preliminary review with the Bureau for Historic Preservation and that at this time the project is adhering to the Secretary's standards. This is noted as "no adverse affect". However, the project will continue to be evaluated as it progresses.



"Courthouse as a Courthouse"



**Programming** 

NCSC

**Initial Program** 

Adjacency

Refined Program

Department Interviews and Shadowing

Concept

Schematic Design

Building design

Block and Stack

Departmental Sign offs

Design Development

**Construction Documents** 

#### Initial Program – All County Departments

**Departmental Space Requirements** 

Adult Probation Law Library

Canteen Public Defender's Office

Central Court Public Self Service

Clerk of Judicial Records Sheriff

**Court Administrator's Office and** 

**Court Reporter** 

Court Reporter Register of Wills
Courtrooms and Support Spaces

Recorder of Deeds

Courtroom Holding Facility

Area Agency on Aging

District Attorney Children and Youth Services

Domestic Relations

Commission on Drug and Alcohol

Drug Treatment Court Department of Human Services

Judge's Chambers Veteran's Affair

Jury Assembly / Training Room

Planning and Economic

Juvenile Probation Development

Community Development

**Voter Registration** 

**Credit Union** 

**Building Gross Square Feet (BGSF)** 

233,000 +/-



KEY:

Administration and Human Services

New Courthouse Building

Alternate Site
Mixed Use Structure
Site acquisition and demolition
Lower level parking facility
Mid level courthouse function
Street level retail
Upper level office

Renovated Courthouse Square

Administration or Human Services

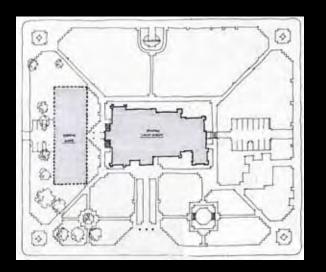
Courthouse Annex Demolition

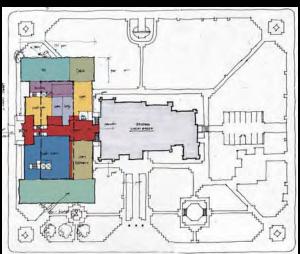
Scranton Electric Building
Miscellaneous support space

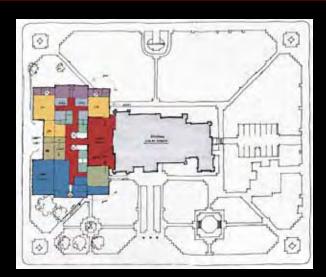
235,000 SF+/- total

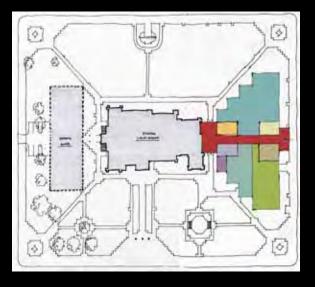
235,000 New Construction @ \$300 sf 65,000 Renovated Courthouse @ \$245 sf 10,000,000 site, fees, swing space

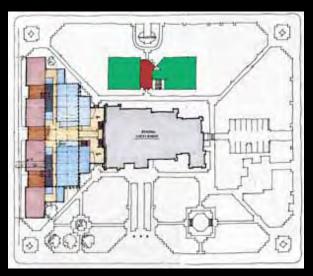
96,500,000 total

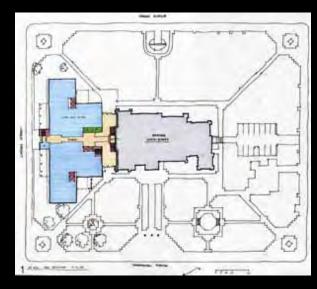






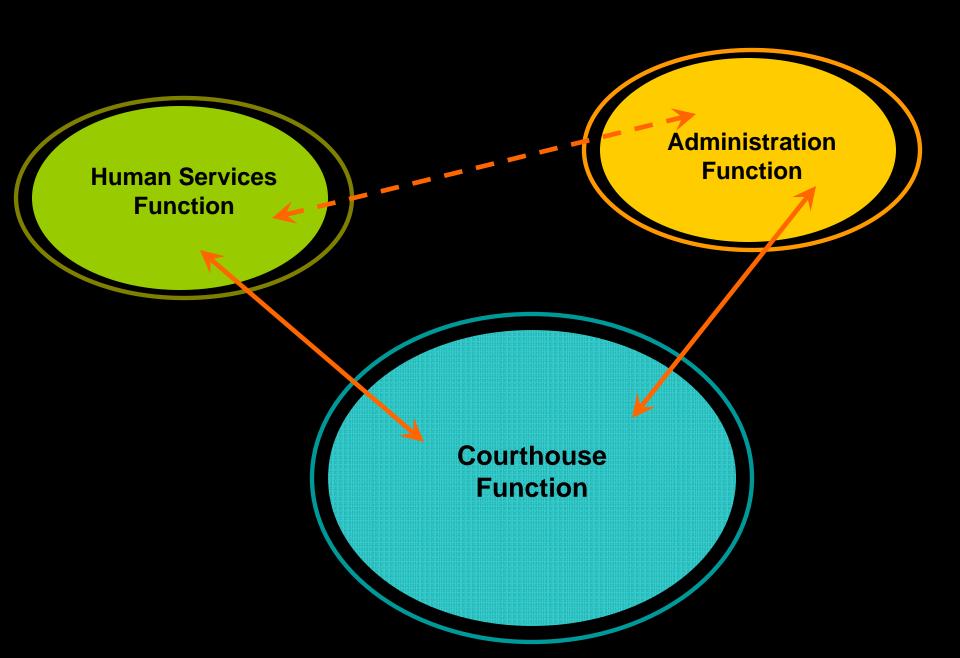


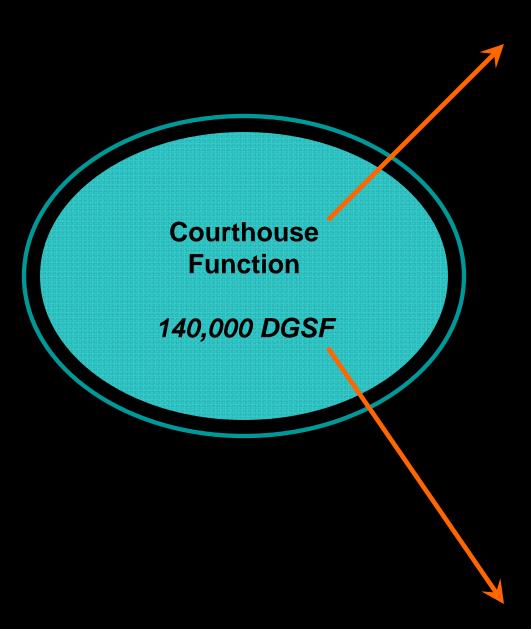




• Re-Define Program

- Evaluate Alternate Sites
- Evaluate Economics





**Adult Probation** 

Canteen

**Central Court** 

Clerk of Judicial Records

**Court Administration** 

**Court Collections** 

**Court Reporter** 

Courtrooms and Support

**Courtroom Holding** 

**District Attorney** 

**Domestic Relations** 

**Drug Treatment Court** 

Judges Chambers and Support

Jury Assembly

**Juvenile Probation** 

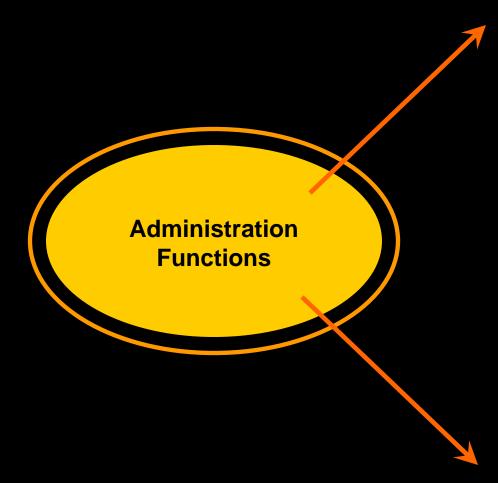
Law Library

**Public Defender** 

Public Self Service

Register of Wills

Sheriff



**Voter Registration** 

**Credit Union** 

Planning and Economic Development

Commissioners Office and Support

Human Relations

ΙT

Controller

Personnel

Purchasing

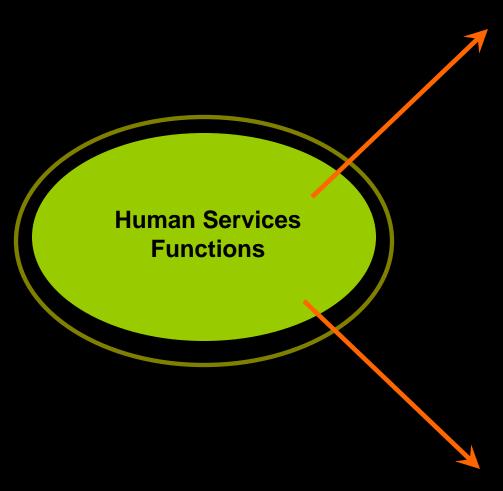
Rail Authority

Recorder of Deeds

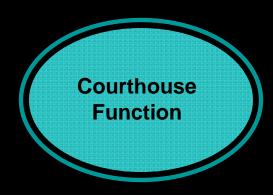
Register of Wills

Revenue and Finance

Tax Office



Human Services
Children and Youth
Area Agency on Aging
Mental Health/Mental Retardation
Drug and Alcohol Treatment
SLDHA



**Adult Probation** 

Canteen

Central Court

Clerk of Judicial Records

**Court Administration** 

**Court Collections** 

**Court Reporter** 

Courtrooms and Support

Courtroom Holding

**District Attorney** 

**Domestic Relations** 

**Drug Treatment Court** 

Judges Chambers and Support

Jury Assembly

Juvenile Probation

Law Library

**Public Defender** 

**Public Self Service** 

Register of Wills

Sheriff

*Initial Program* 196,000 SF total

104,000 New @ \$420 per sf 65,000 Renovated @ \$215 per sf

55,575,000 total (does not include site and soft costs)

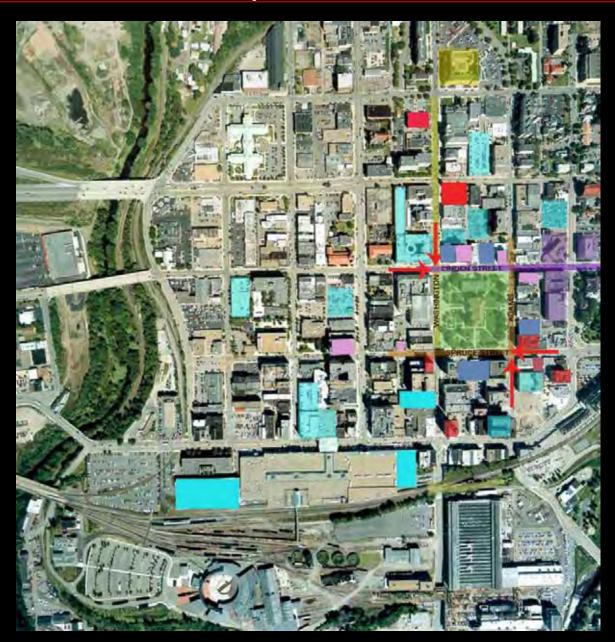
Refined Program

140,000 SF total

75,000 New @ \$400 per sf

65,000 Renovated @ \$215 per sf

40,800,000 total (does not include soft costs)



### **County properties**

Courthouse Square
Administration Building
Brooks Building
Washington Ave
Gas and Water Co

### Feasible space

Adlin Building
Scranton Electric Building
Powell Building
Scranton Life



### Courthouse as a Courthouse

- Project Location
- Historic Preservation Issues

#### Function of a Courthouse

- Security/Circulation
- Technology
- ADA / Life safety / Environmental
- Infrastructure
- Program / Space Utilization
- Future Use

## Community

- Green space
- Partnership with City and Community
- Local Universities and Business

Concerns of urban designers center on instructions similar to the series below, which has been applied to buildings such as federal courthouses:

set the building 50 or more feet back from the street

sharply limit the number of entrances

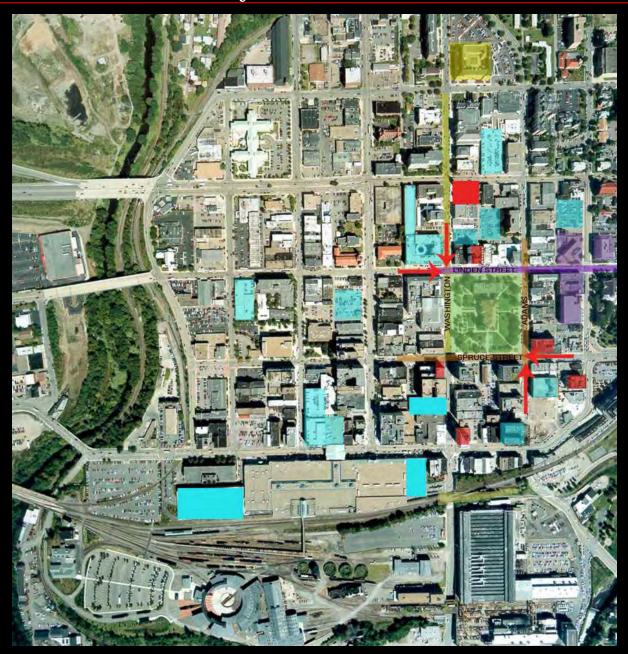
eliminate many first floor windows

eliminate parking on streets adjacent to the building

stop construction parking underneath

install barriers to prevent vehicles potentially carrying bombs form entering the site

Excerpt from New Urban News
Three years after 9/11, security mindset threatens civic design by Philip Langdon

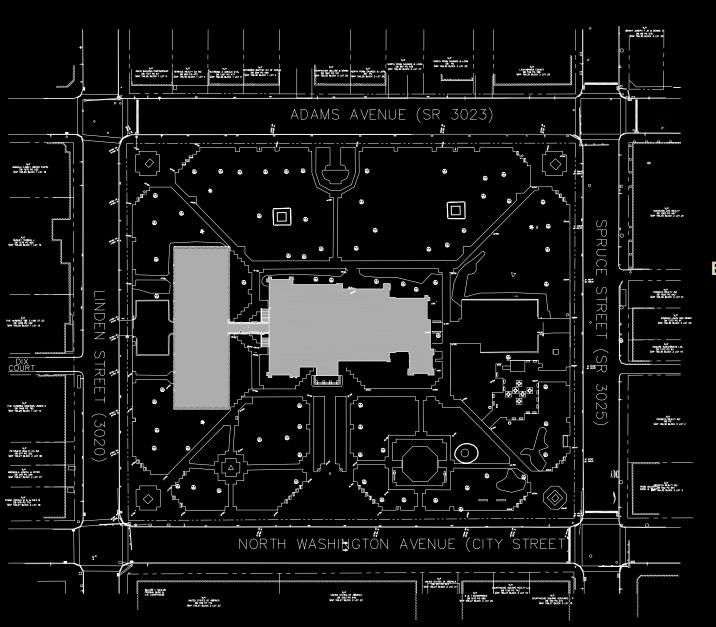


Urban Context/ Fabric Green space Vehicular paths Pedestrian paths Streetscape Site orientation Community Orientation **University locations** Site massing Site views interior/ exterior Parking Facilities Government Buildings **University locations** Grid orientation Solar paths Wind analysis









Existing Courthouse 65,000 GSF+/-

Existing Annex 25,000 GSF+/-

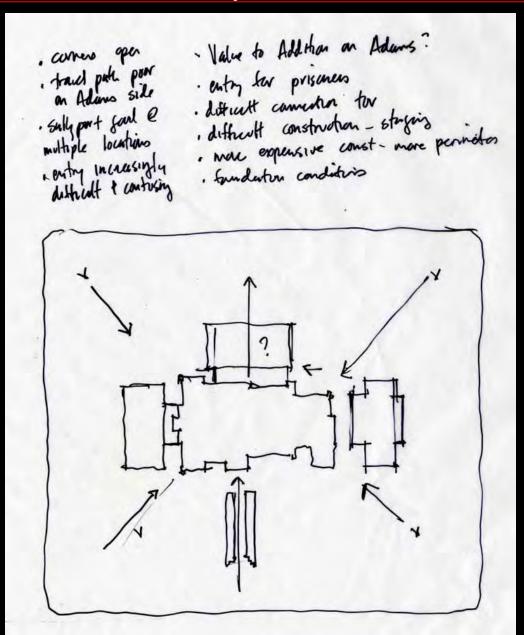
Total Building Area 90,000 GSF+/-All floor levels

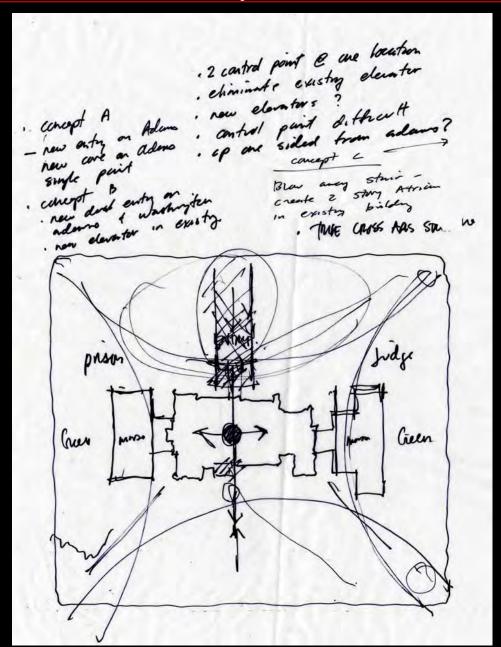
Existing Courthouse Plate 16.260 GSF+/-

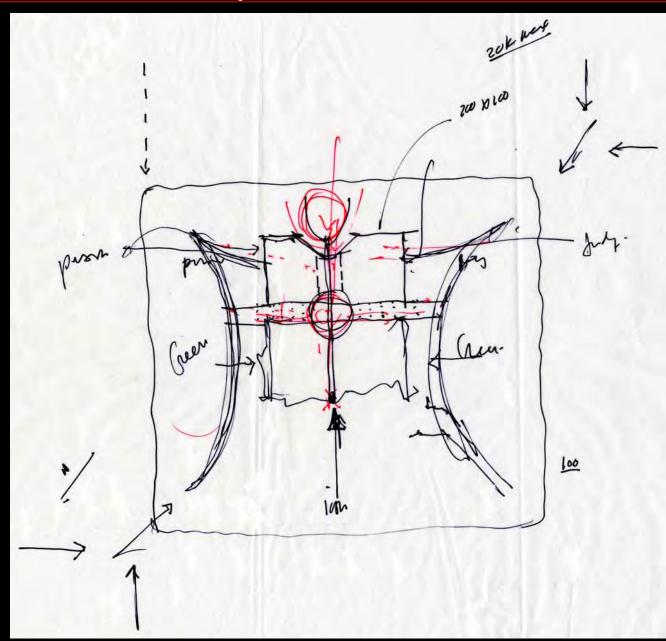
Existing Annex Plate 12,500 GSF+/-

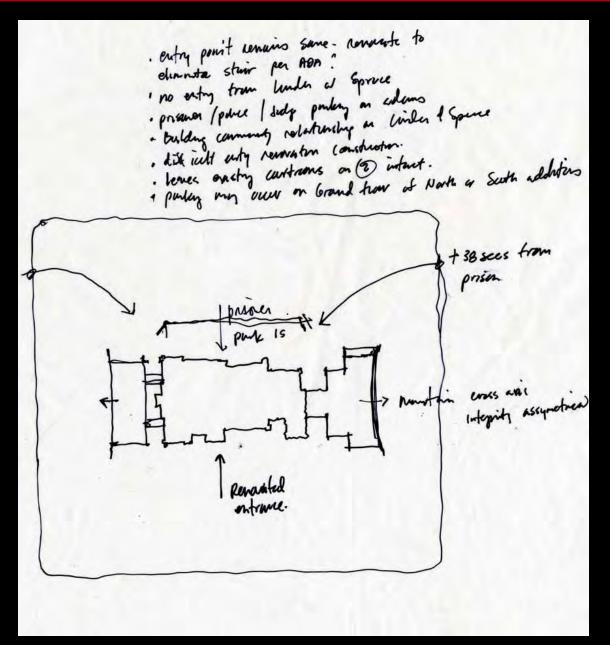
Existing Site Area 229,000 SF+/-

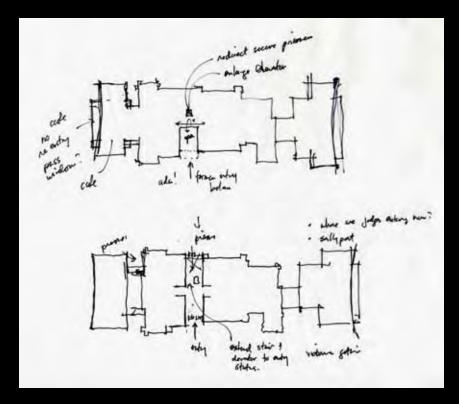
Parking / Vehicle Access
North and South

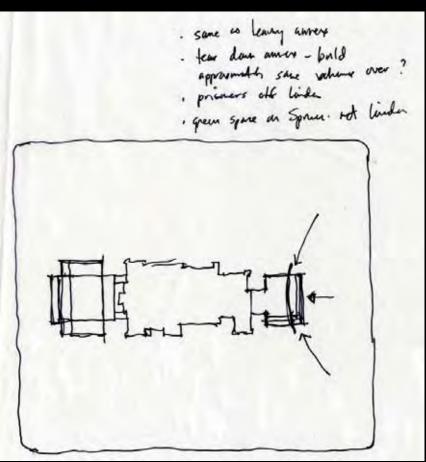


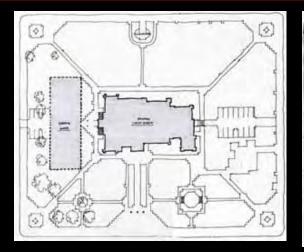


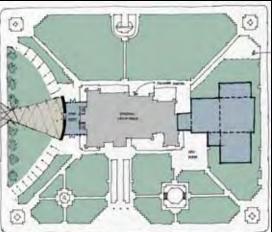


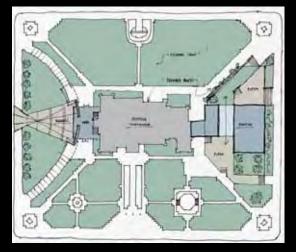


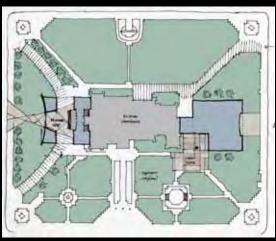






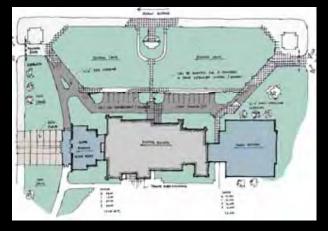


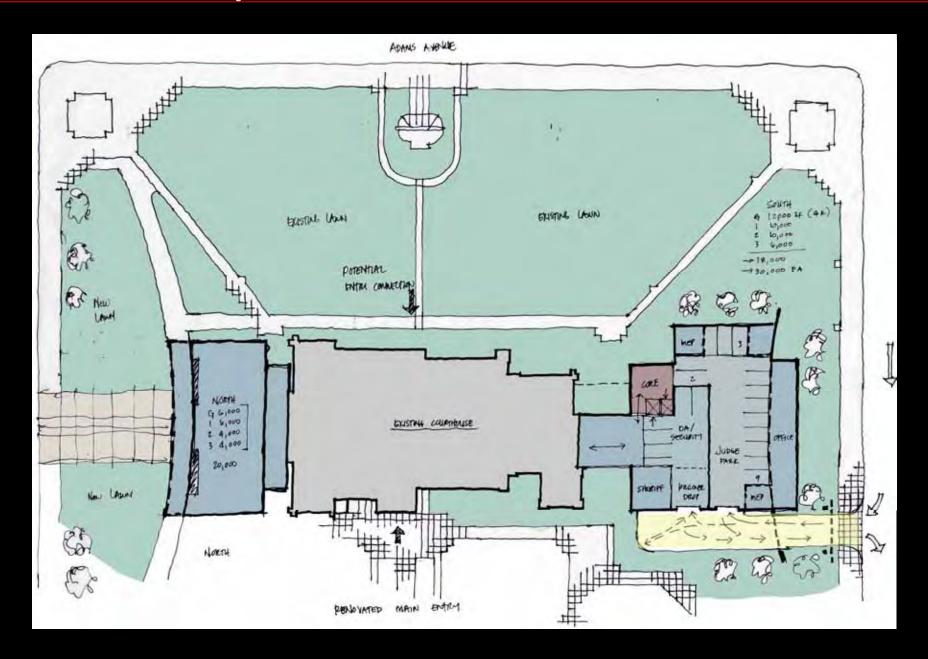


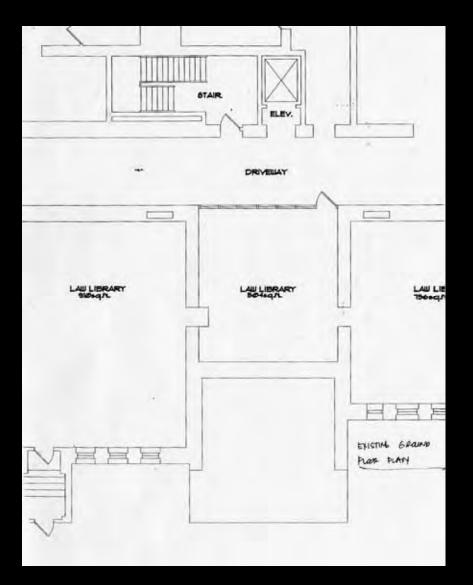


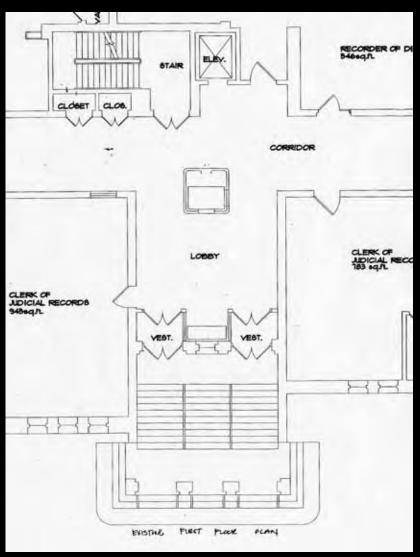


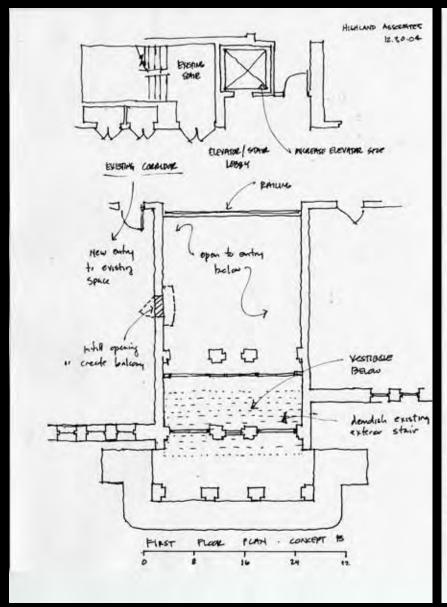


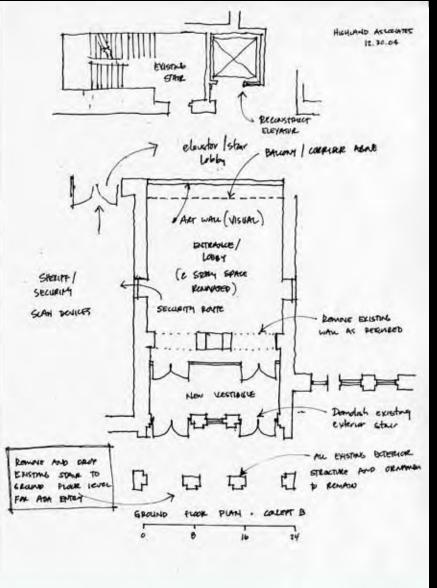




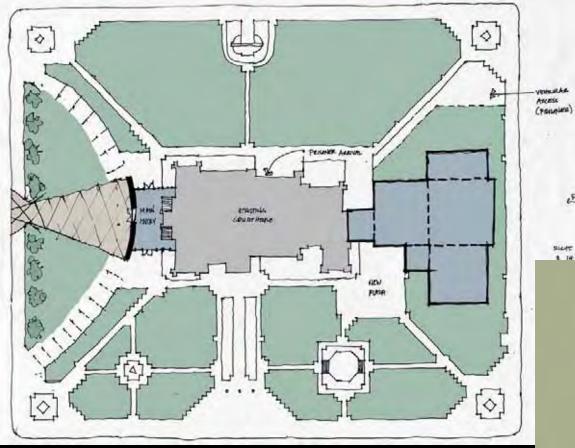




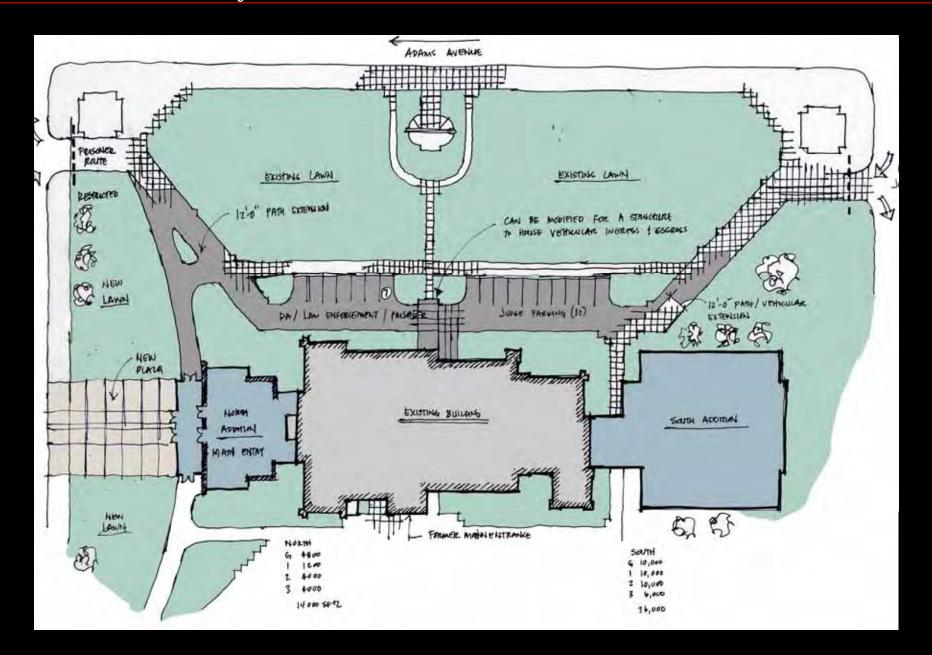


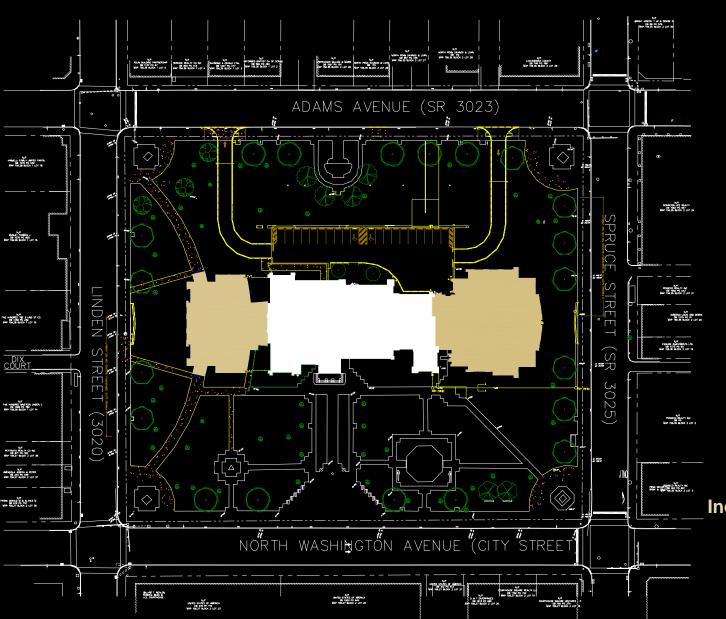












Existing Courthouse 65,000 GSF+/-

New Linden Addition 30,000 GSF+/-

New Spruce Addition 45,000 GSF+/-

Total Area Required 140,000 GSF+/-

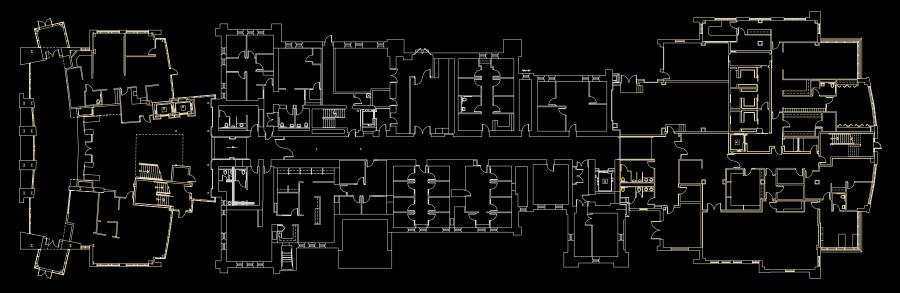
Former Annex Area 25,000 GSF+/-Total Area Added 50,000 GSF+/-

64%+/- Building Increase

Green space Increase on Linden/ Spruce Decrease on Adams



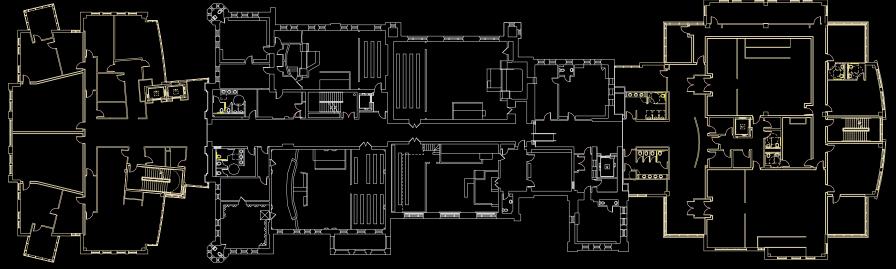
first floor plan



ground floor plan



third floor plan

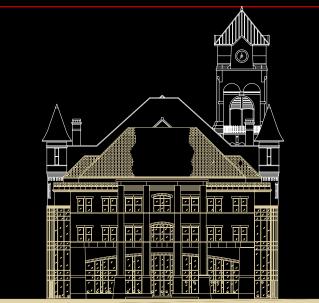


second floor plan



Existing Linden Avenue

Existing Spruce Avenue





**Proposed Spruce Street** 



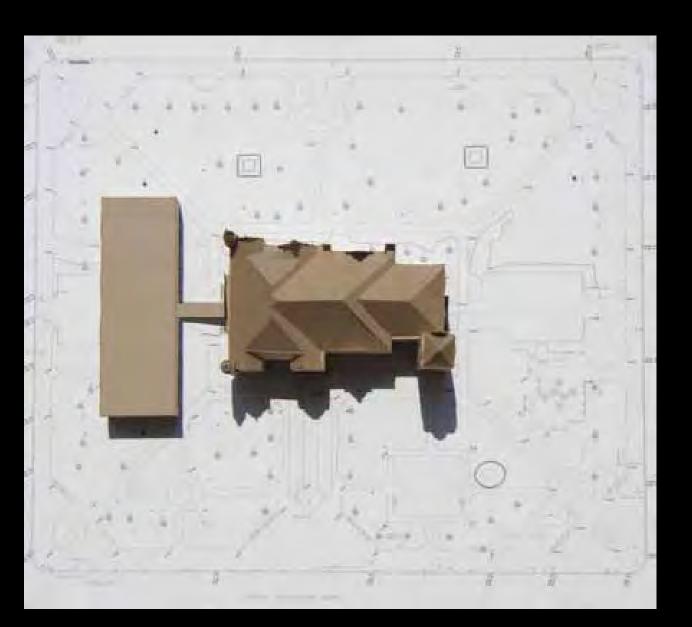


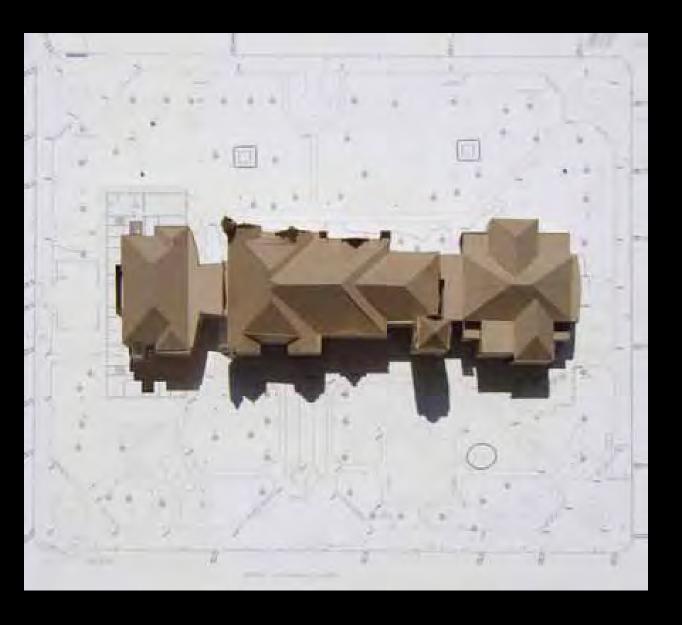


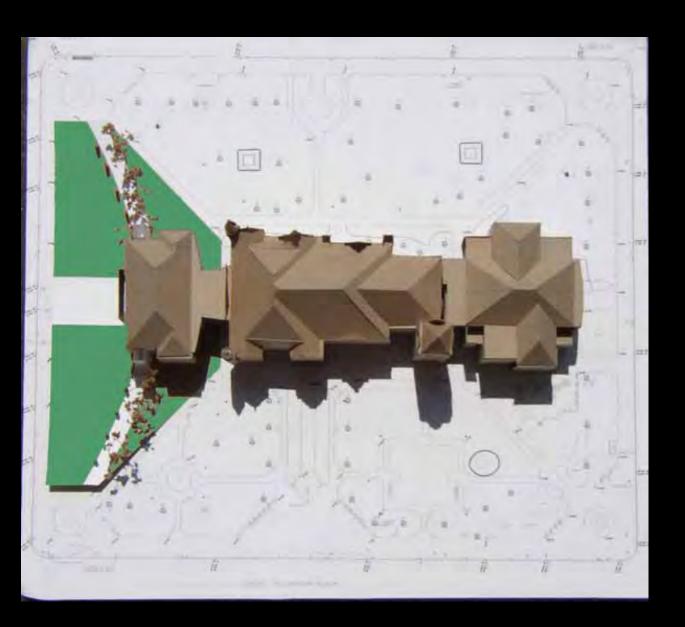




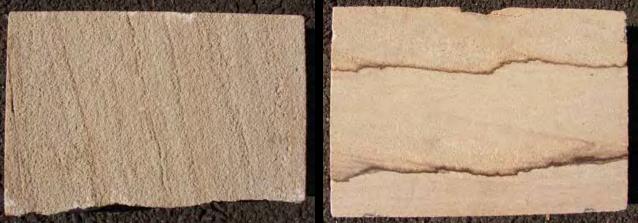


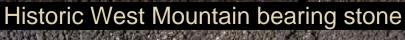








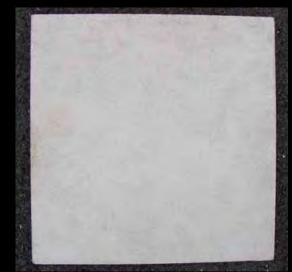








Limestone Belt Courses





"Courthouse as a Courthouse"

#### Introduction

In business in Lackawanna County for over 50 years.

Extensive experience in historic renovation projects.

Grey Towers, Milford, PA

PA State Capitol Complex, Harrisburg, PA

Dauphin County Courthouse, Harrisburg, PA

Scranton Preparatory Arts & Science Addition, Scranton, PA

## **Role** of the Construction Manager

Review design documents and prepare bid packages

Bid work packages to area contractors

Conduct bid analysis and award contracts

Ensure quality control

Monitor and enforce project safety

Supervise all aspects of construction to maintain project schedule and budget

### **Construction Schedule**

Activity	Start Date	Finish Date
Swing space	October 2005	January 2006
Annex Demolition	January 2006	March 2006
Spruce Street Addition	October 2005	March 2007
Linden Street Addition	April 2006	July 2007
Phased Interior Renovation	March 2006	September 2007

## **Budget Control**

Construction budget based on design drawings

Review drawings for suggested savings and efficiencies

Conduct value engineering as required

Maintain budget throughout construction.



"Courthouse as a Courthouse"